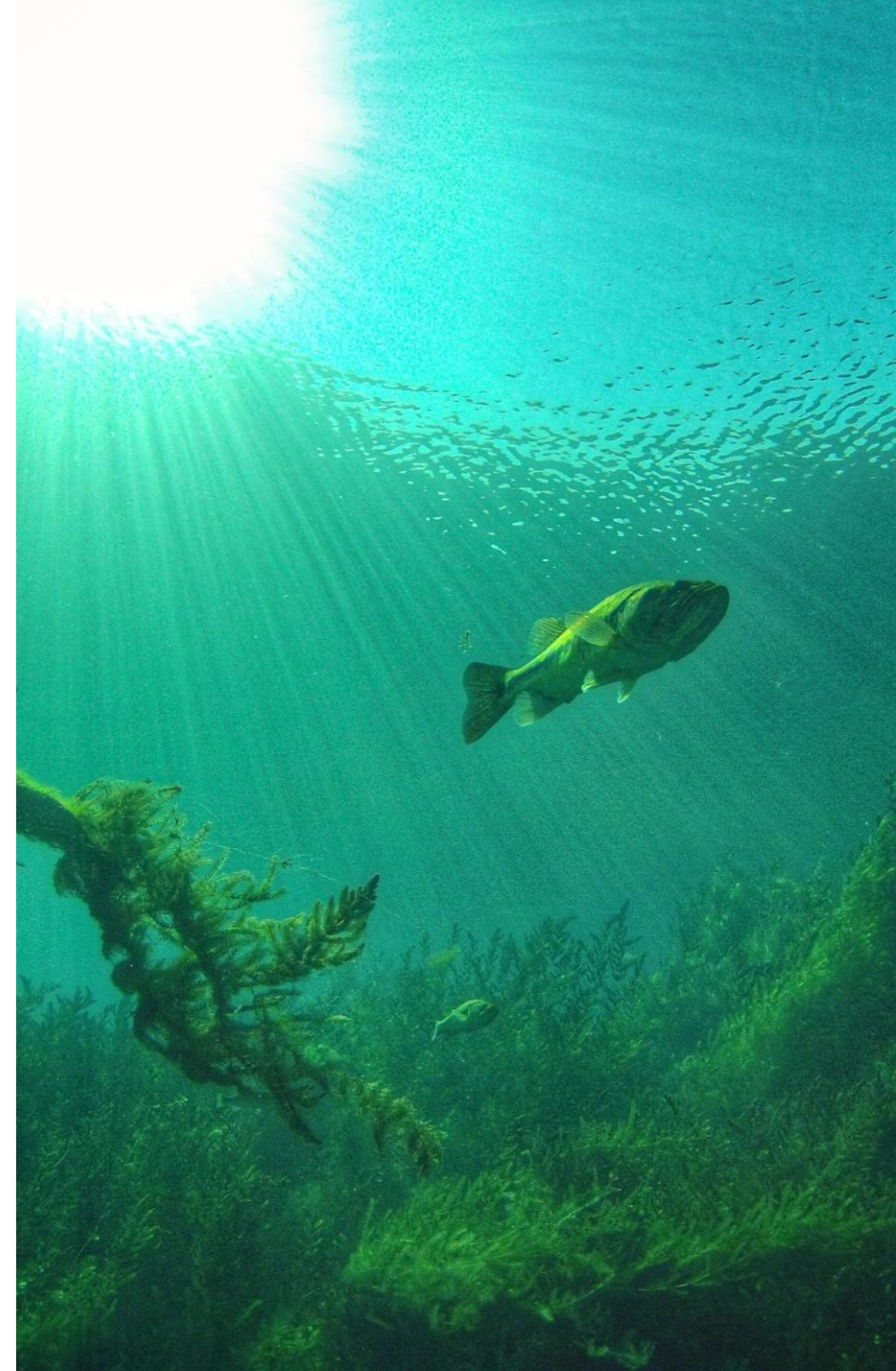


HILL COUNTRY WATER RESOURCE MANAGEMENT

Texas Water Law, Hill Country Hydrology, and
Current Challenges

Presented by: Marisa Bruno, Water Program Manager



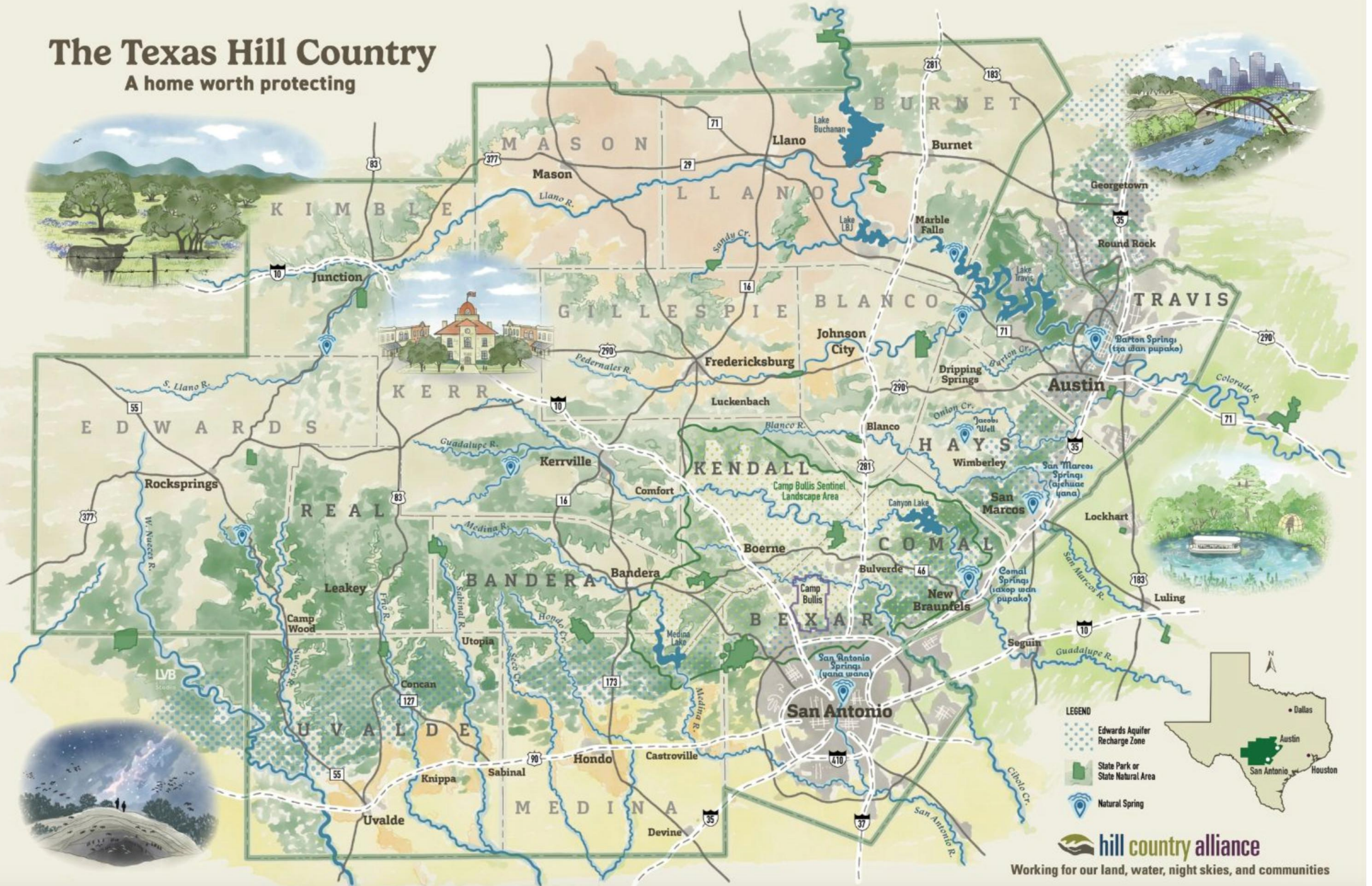


Hill Country Alliance

The Hill Country Alliance (HCA) is a nonprofit organization working to bring together a diverse coalition of partners to preserve the open spaces, starry night skies, clean and abundant waters, and unique character of the Texas Hill Country.

The Texas Hill Country

A home worth protecting



INVESTIGATIONS

Kerr County official: Flood was 500+ year 'tsunami'

by: [Matt Grant](#)

Posted: Jul 21, 2025 / 03:47 PM CDT

Updated: Jul 21, 2025 / 09:37 PM CDT



Canyon Lake is at a historic low, and it's going to get worse. Here's why.

Story by Liz Teitz, Staff writer • 5mo • ⌚ 5 min read



— The drop in Canyon Lake's water level is clear on the north side of the lake on Oct. 23, 2024. Canyon Lake was 53% full when this photo was taken; it's now down to 47% full, and officials expect the water level to continue to drop.
© Marvin Pfeiffer, Staff Photographer

Source: San Antonio
Express News

The historic drop in Canyon Lake's water level shows no signs of stopping or slowing, as years of drought continue to take a toll on the Hill Country reservoir.



The left image shows what Jacob's Well should look like, and the right image shows the current state of Jacob's Well. (Courtesy David Baker)

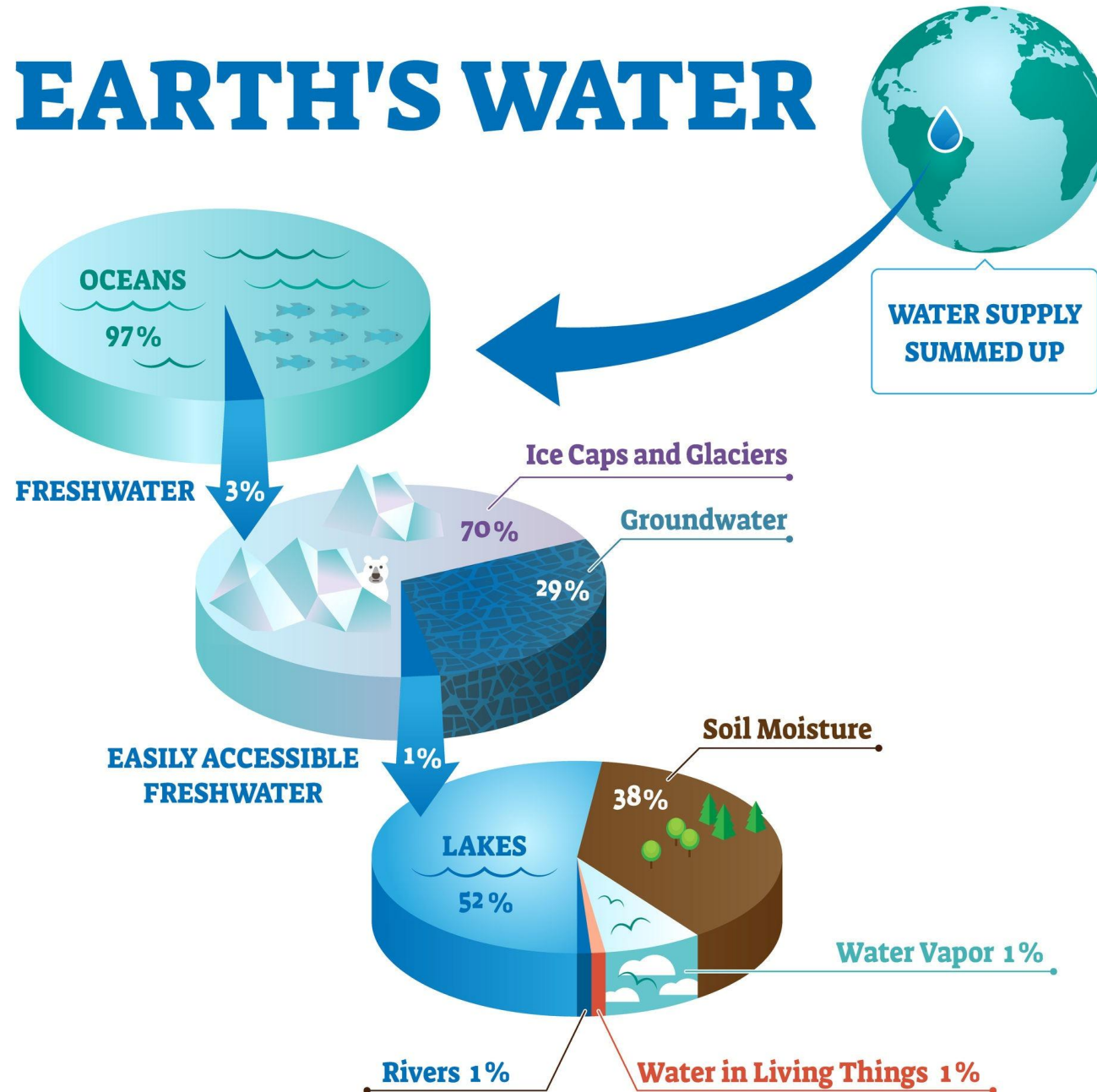
Source: KXAN

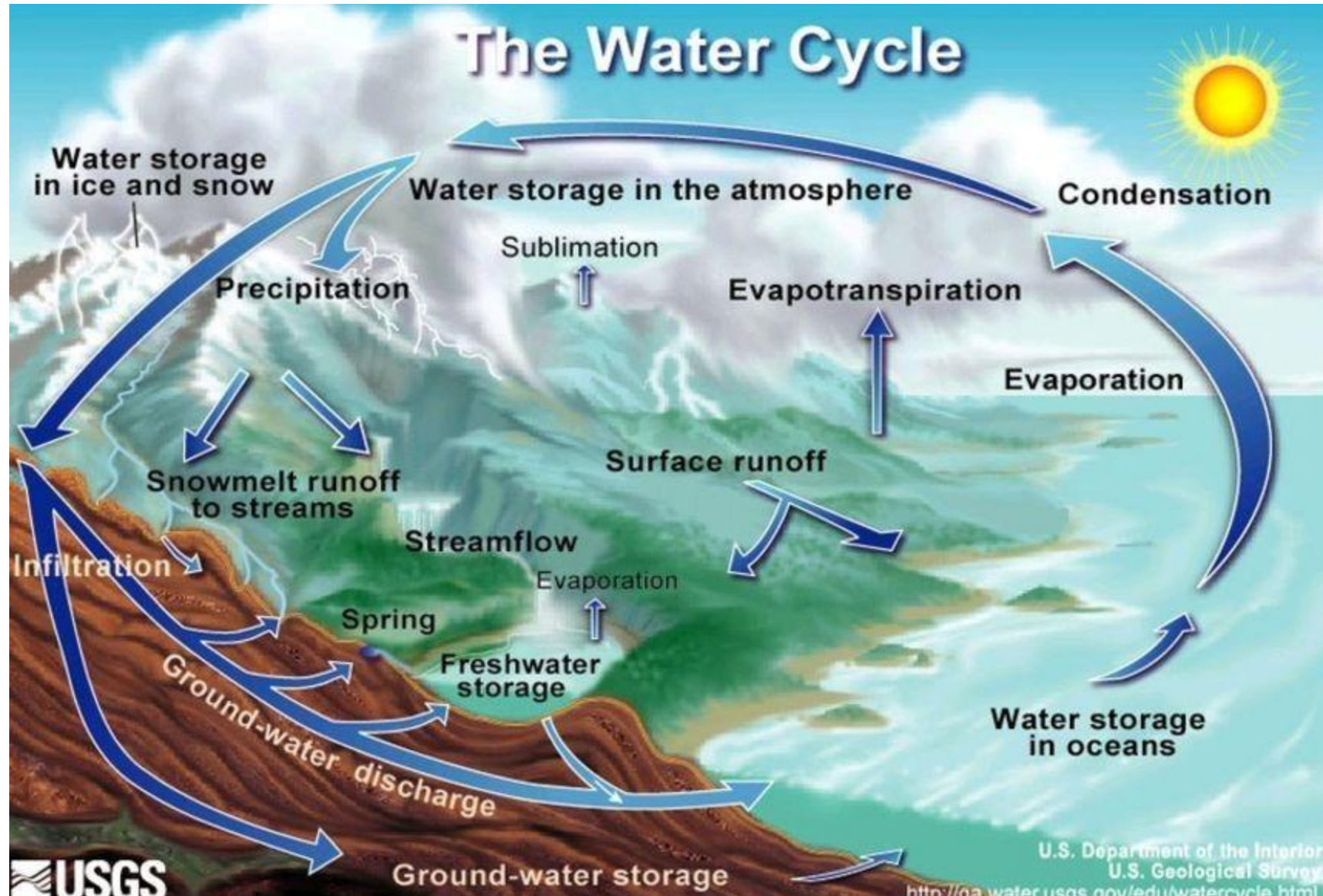
How did we get here and what can we do about it?

What we'll cover

- Basics of Texas Water Law
- Background: Hill Country Hydrology
- Current Challenges Hill Country Water Resources
- Solutions

EARTH'S WATER





Basics of Texas Water Law

Surface Water

- Owned by the state
- Water rights managed by TCEQ through a permitting system
- Prior Appropriation: Water rights are granted under the rule “*first in time, first in right*,” meaning older (senior) rights have priority during shortages.
- Water rights can be inherited or transferred and keep their priority date
- TCEQ surface water rights are fully allocated

Note: Riverfront landowners may use small amounts for **domestic or livestock purposes** without a permit or water right

Groundwater

- Private property right
- Historically, law of the biggest pump/rule of capture
- Groundwater Conservation Districts → modified rule of capture
- GCDs are not all made equal (local rules and local control)
- Residential & livestock wells are mostly exempt—not subject to any regulation except can’t pump more than 25,000 gallons per day

Confirmed Groundwater Conservation Districts *

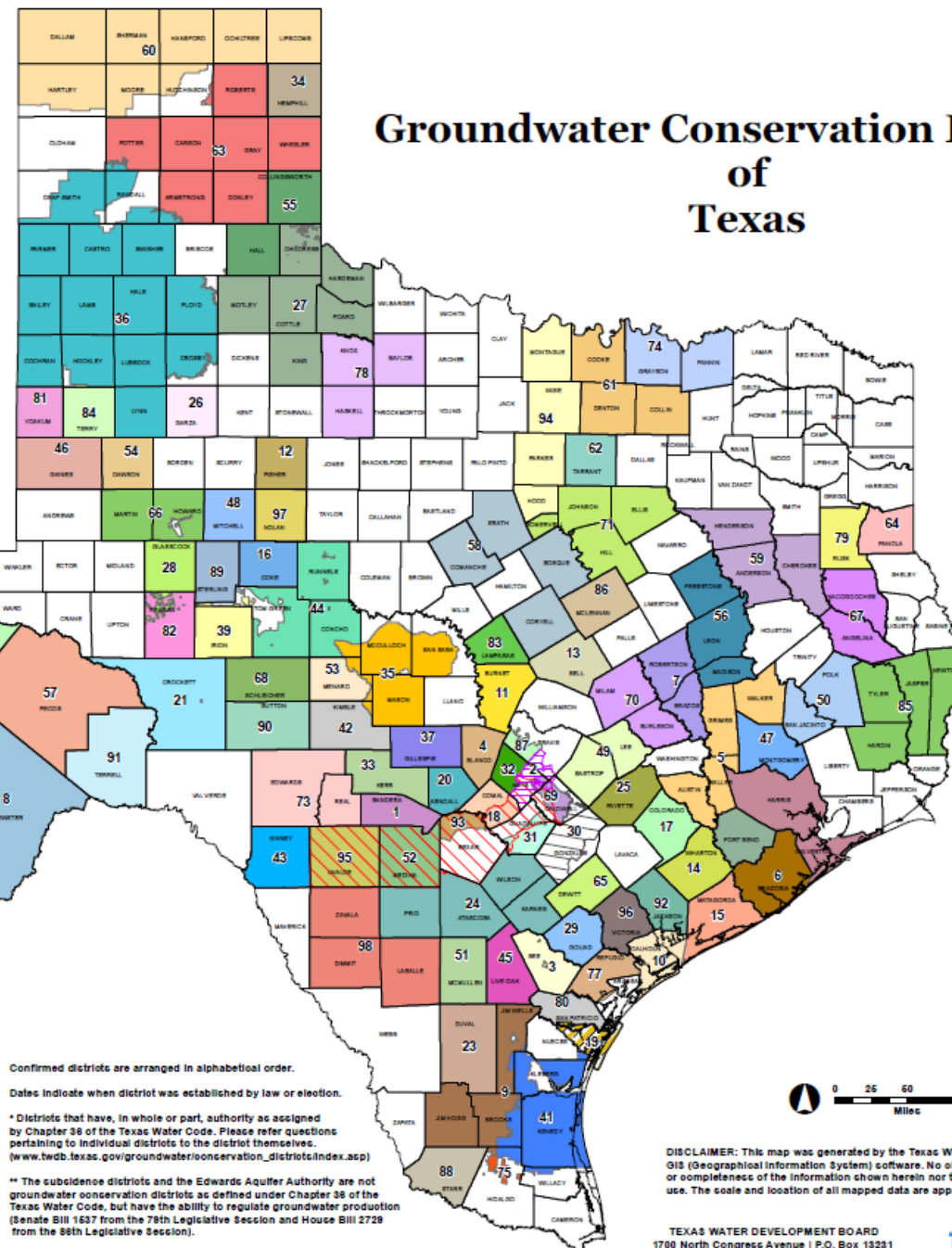
1. Bandera County River Authority & Groundwater District - 11/7/1989
2. Barton Springs/Edwards Aquifer CD - 8/13/1987
3. Bee GCD - 1/20/2001
4. Blanco-Pedernales GCD - 1/23/2001
5. Bluebonnet GCD - 11/5/2002
6. Brazoria County GCD - 11/8/2005
7. Brazos Valley GCD - 11/5/2002
8. Brewster County GCD - 11/6/2001
9. Brush Country GCD - 11/3/2009
10. Calhoun County GCD - 11/4/2014
11. Central Texas GCD - 9/24/2005
12. Clear Fork GCD - 11/5/2002
13. Clearwater UWCD - 8/21/1999
14. Coastal Bend GCD - 11/5/2001
15. Coastal Plains GCD - 11/6/2001
16. Coke County UWCD - 11/4/1986
17. Colorado County GCD - 11/5/2007
18. Comal Trinity GCD - 8/17/2015
19. Corpus Christi AS&RCD - 6/17/2005
20. Cow Creek GCD - 11/5/2002
21. Crockett County GCD - 1/26/1991
22. Culberson County GCD - 5/2/1998
23. Duval County GCD - 7/25/2009
24. Evergreen UWCD - 8/30/1995
25. Fayette County GCD - 11/6/2001
26. Garza County UWCD - 11/5/1996
27. Gateway GCD - 5/3/2003
28. Glascock GCD - 8/22/1981
29. Goliad County GCD - 11/6/2001
30. Gonzales County UWCD - 11/2/1994
31. Guadalupe County GCD - 11/14/1999
32. Hays Trinity GCD - 5/3/2003
33. Headquarters GCD - 11/5/1991
34. Hemphill County UWCD - 11/4/1997
35. Hickory UWCD No. 1 - 8/14/1962
36. High Plains UWCD No. 1 - 5/28/1951
37. Hill Country UWCD - 8/8/1987
38. Hudspeth County UWCD No. 1 - 10/5/1957
39. Irion County WCD - 8/2/1985
40. Jeff Davis County UWCD - 11/2/1993
41. Kennedy County GCD - 11/2/2004

Confirmed Groundwater Conservation Districts (Cont.) *

42. Kimble County GCD - 5/3/2002
43. Kinney County GCD - 11/2/2002
44. Lipan-Kickapoo WCD - 11/3/1987
45. Live Oak UWCD - 11/7/1989
46. Llano Estacado UWCD - 11/3/1998
47. Lone Star GCD - 11/6/2001
48. Lone Wolf GCD - 2/2/2002
49. Lost Pines GCD - 11/5/2002
50. Lower Trinity GCD - 11/7/2006
51. McMullen GCD - 11/6/2001
52. Medina County GCD - 8/26/1991
53. Menard County UWCD - 8/14/1999
54. Mesa UWCD - 1/20/1990
55. Mesquite GCD - 11/4/1986
56. Mid-East Texas GCD - 11/5/2002
57. Middle Pecos GCD - 11/5/2002
58. Middle Trinity GCD - 5/4/2002
59. Neches & Trinity Valleys GCD - 11/6/2001
60. North Plains GCD - 1/2/1955
61. North Texas GCD - 12/1/2009
62. Northern Trinity GCD - 5/15/2007
63. Panhandle GCD - 1/2/1956
64. Panola County GCD - 11/6/2007
65. Pecan Valley GCD - 11/6/2001
66. Permian Basin UWCD - 9/21/1985
67. Pineywoods GCD - 11/6/2001
68. Plateau UWCD and Supply District - 3/4/1974
69. Plum Creek CD - 5/1/1993
70. Post Oak Savannah GCD - 11/5/2002
71. Prairielands GCD - 3/1/2009
72. Presidio County UWCD - 8/31/1999
73. Real-Edwards C and R District - 5/30/1959
74. Red River GCD - 3/1/2009
75. Red Sands GCD - 11/5/2002
76. Reeves County GCD - 11/3/2015
77. Refugio GCD - 11/6/2001
78. Rolling Plains GCD - 1/26/1999
79. Rusk County GCD - 6/5/2004
80. San Patricio County GCD - 5/12/2007
81. Sandy Land UWCD - 11/7/1989
82. Santa Rita UWCD - 8/19/1989
83. Saratoga UWCD - 11/7/1989
84. South Plains UWCD - 2/8/1992
85. Southeast Texas GCD - 11/2/2004
86. Southern Trinity GCD - 6/13/2009
87. Southwestern Travis County GCD - 11/5/2019
88. Starr County GCD - 1/6/2007
89. Sterling County UWCD - 11/3/1987
90. Sutton County GCD - 4/5/1986
91. Tarrant County GCD - 11/6/2012
92. Texana GCD - 11/6/2001
93. Trinity Glen Rose GCD - 11/5/2002
94. Upper Trinity GCD - 11/6/2007
95. Uvalde County UWCD - 3/1/1993
96. Victoria County GCD - 8/5/2005
97. Web-Tex GCD - 11/5/2002
98. Wintergarden GCD - 1/17/1998

Other Districts **

- Edwards Aquifer Authority
- Harris-Galveston Subsidence District
- Fort Bend Subsidence District
- County Boundaries



Groundwater Conservation Districts of Texas

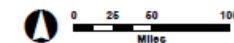
Confirmed districts are arranged in alphabetical order.

Dates indicate when district was established by law or election.

* Districts that have, in whole or part, authority as assigned by Chapter 38 of the Texas Water Code. Please refer questions pertaining to individual districts to the district themselves. (www.twdb.texas.gov/groundwater/conservation_districts/index.asp)

** The subsidence districts and the Edwards Aquifer Authority are not groundwater conservation districts as defined under Chapter 38 of the Texas Water Code, but have the ability to regulate groundwater production (Senate Bill 1637 from the 78th Legislative Session and House Bill 2728 from the 88th Legislative Session).

Groundwater Conservation District GIS Data created by the Texas Commission on Environmental Quality. For more information, please contact TCEQ at 612-238-1000 or was@tceq.texas.gov.



DISCLAIMER: This map was generated by the Texas Water Development Board using GIS (Geographical Information System) software. No claims are made to the accuracy or completeness of the information shown herein nor to its suitability for a particular use. The scale and location of all mapped data are approximate. Map date: NOV-2018

TEXAS WATER DEVELOPMENT BOARD
1700 North Congress Avenue | P.O. Box 13291
Austin, Texas 78711-3291
www.twdb.texas.gov
612-483-7847

Texas Water
Development Board



Tools for Managing Groundwater in the Texas Hill Country

What Groundwater Conservation Districts, Counties, Cities
and Residents Can Do To Protect Groundwater in the Region

Water Governance

Federal

- Environmental Protection Agency
- International Boundary and Water Commission
- US Army Corps of Engineers
- US Fish & Wildlife Service
- US Geological Survey
- US Bureau of Reclamation
- Natural Resource Conservation Service

State

- Texas Commission on Environmental Quality
- Texas Water Development Board
- Texas Park & Wildlife Department
- Public Utility Commission
- Railroad Commission
- Texas State Soil & Water Conservation Board

Local & Regional

- River Authorities
- Groundwater Conservation Districts
- Water Utilities
- Municipal Utility Districts
- Soil & Water Conservation Districts
- Irrigation Districts
- Levee Improvement Districts
-



Water Planning in Texas

Statewide

- State Water Plan
 - 16 regional water planning groups
- State Flood Plan
 - 15 regional flood planning groups

Strategies in the state plans qualify for state funding.

Local

- Joint Groundwater Planning & “Desired Future Conditions”
 - 16 Groundwater Management Areas

View data for

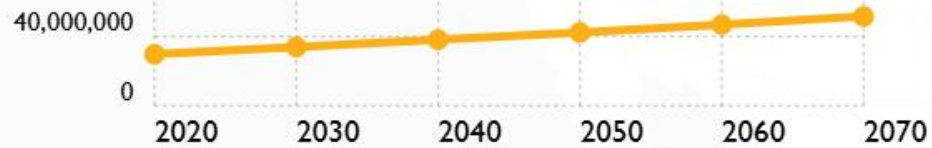
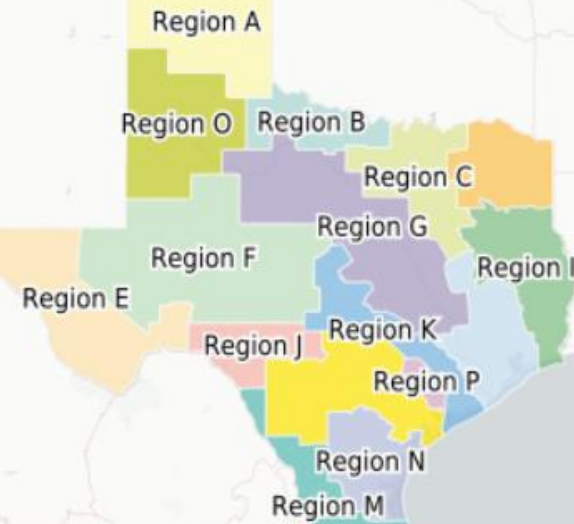
All of Texas



GO

TEXAS

Population

[SHOW DATA TABLE](#)

Region A
Region O
Region B
Region C
Region G
Region F
Region E
Region I
Region J
Region K
Region P
Region N
Region M

This website lets water users statewide take an up-close look at the 2022 State Water Plan data and how water needs change over time by showing:

- projected water demands,
- existing water supplies,
- the relative severity and projected water needs (potential shortages),
- the water management strategies recommended to address potential shortages, and
- recommended capital projects and their sponsors.

What we'll cover

- Basics of Texas Water Law
- **Background: Hill Country Hydrology**
- Current Challenges Hill Country Water Resources
- Solutions?

~145-66 million years ago

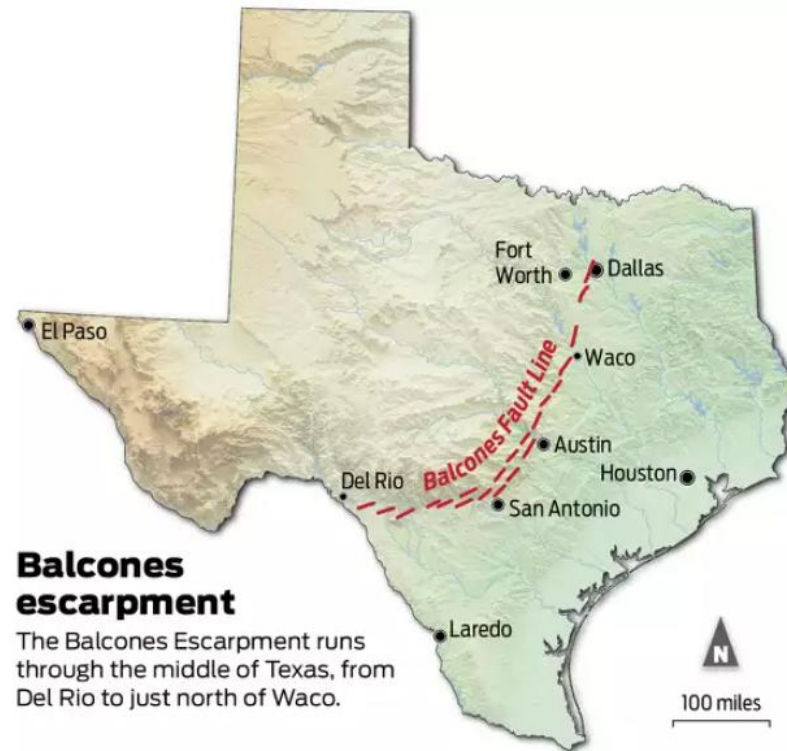


Source: USGS, Core Research Center



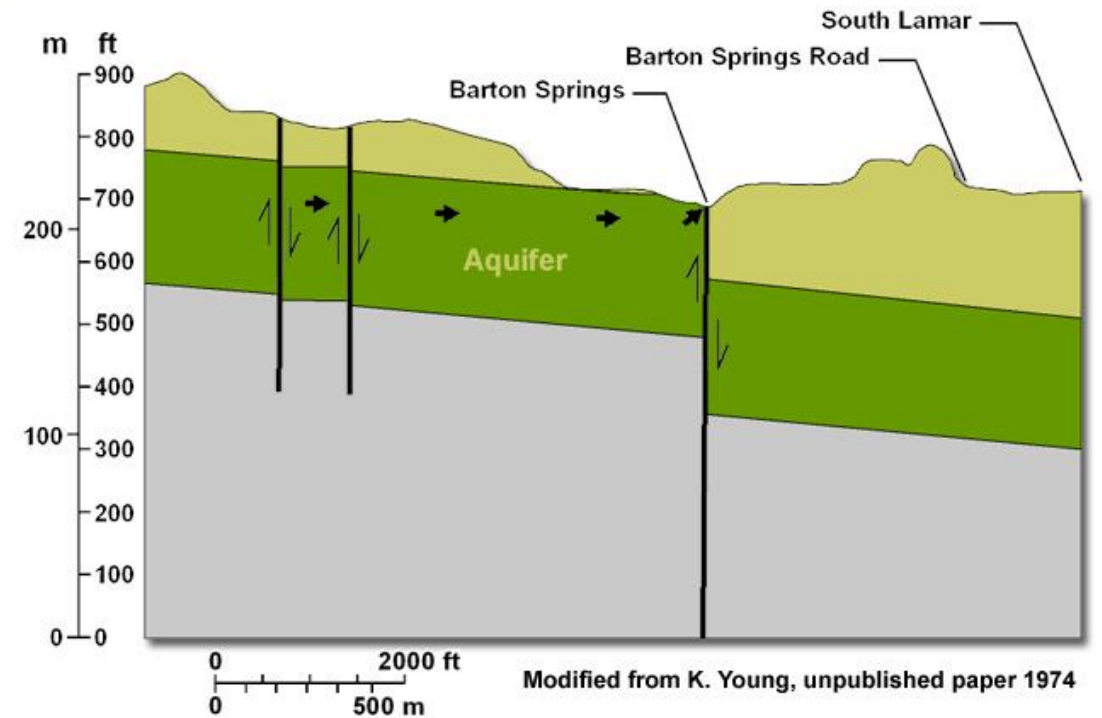
Source: Wikipedia commons

Major faulting took place ~20-25 million years ago

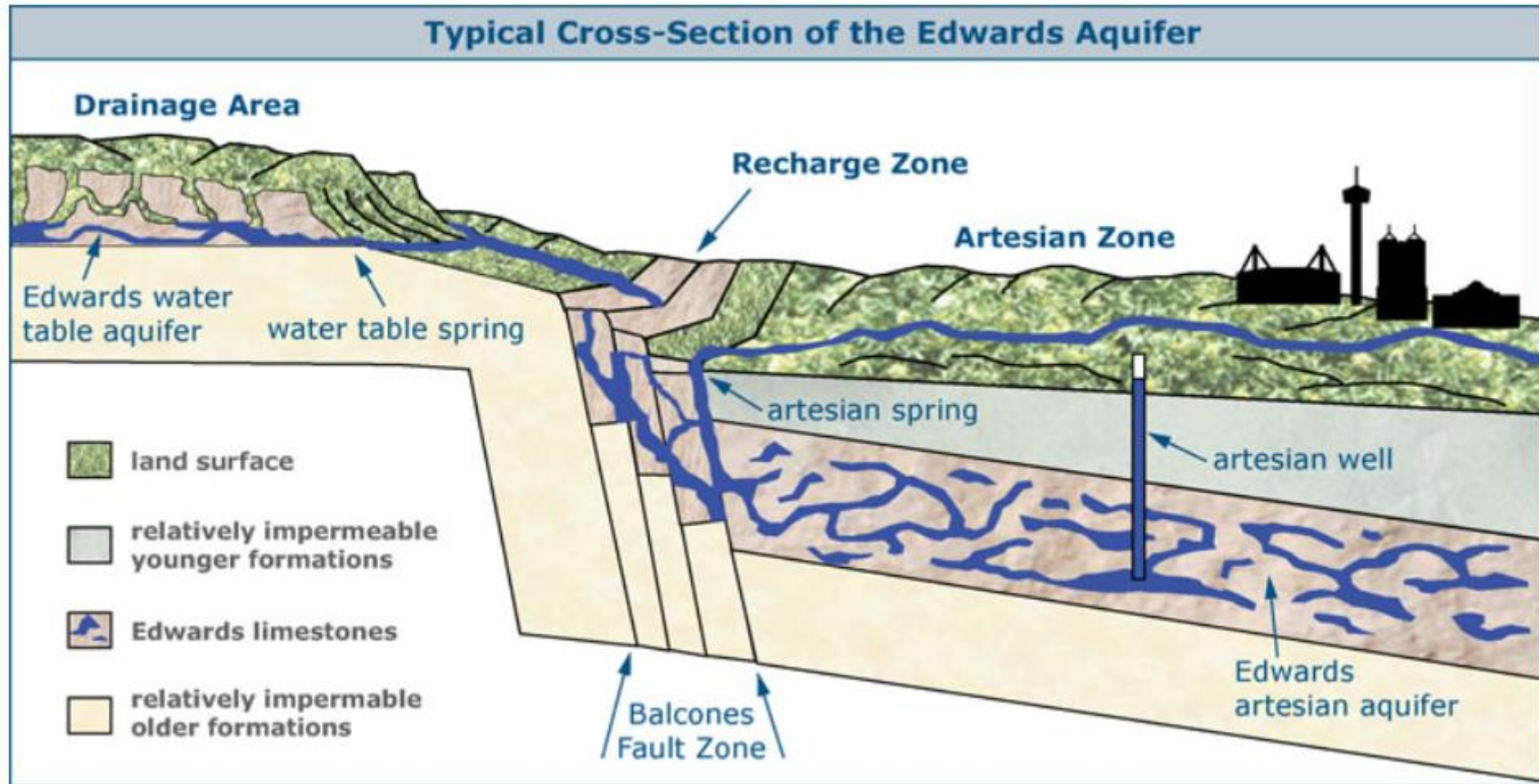


The Balcones Escarpment runs through Central Texas.
San Antonio Express-News

Source: San Antonio Express News



Source: BEG and K. Young



The Valdina Farms / Seco Creek Recharge Project



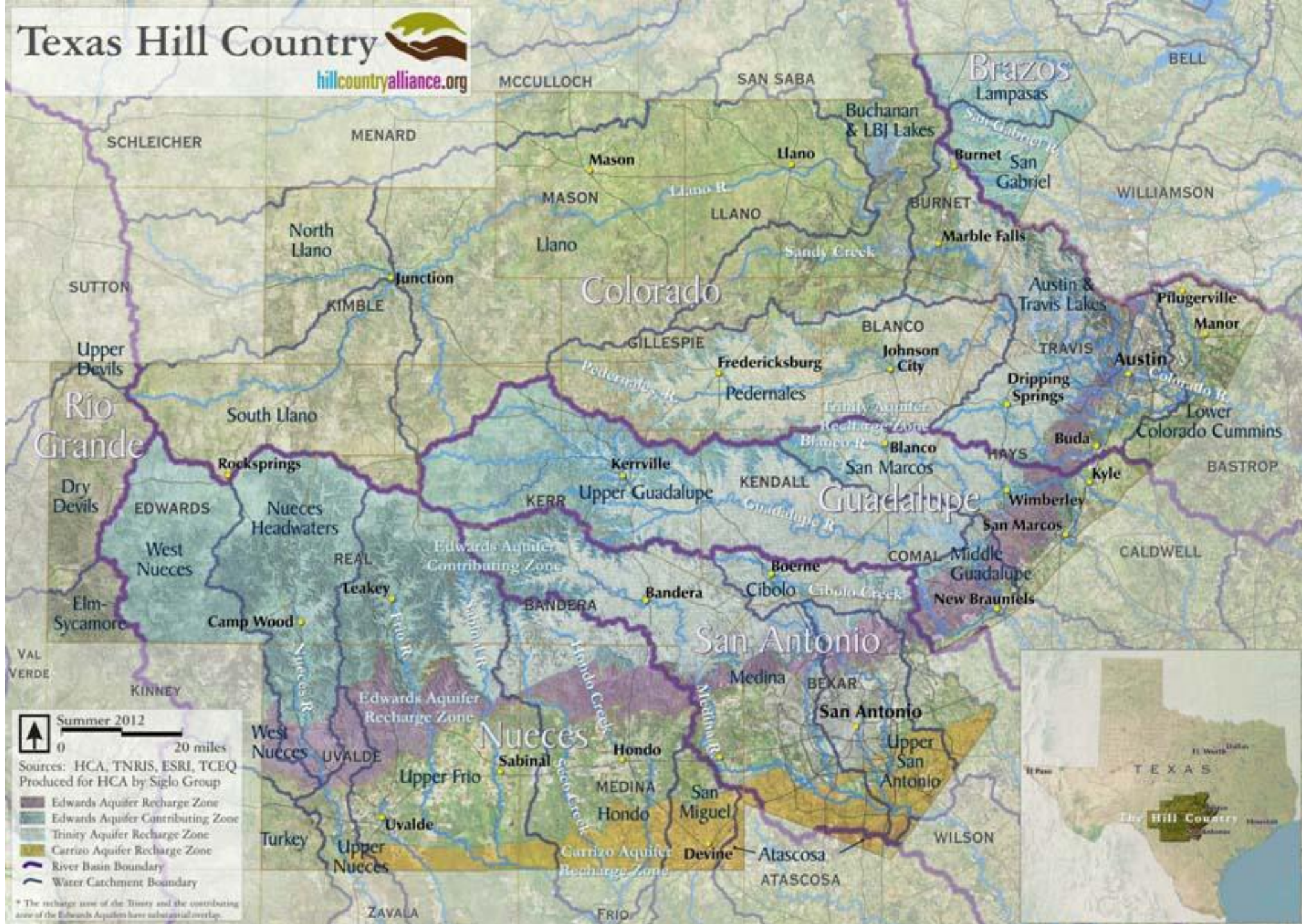


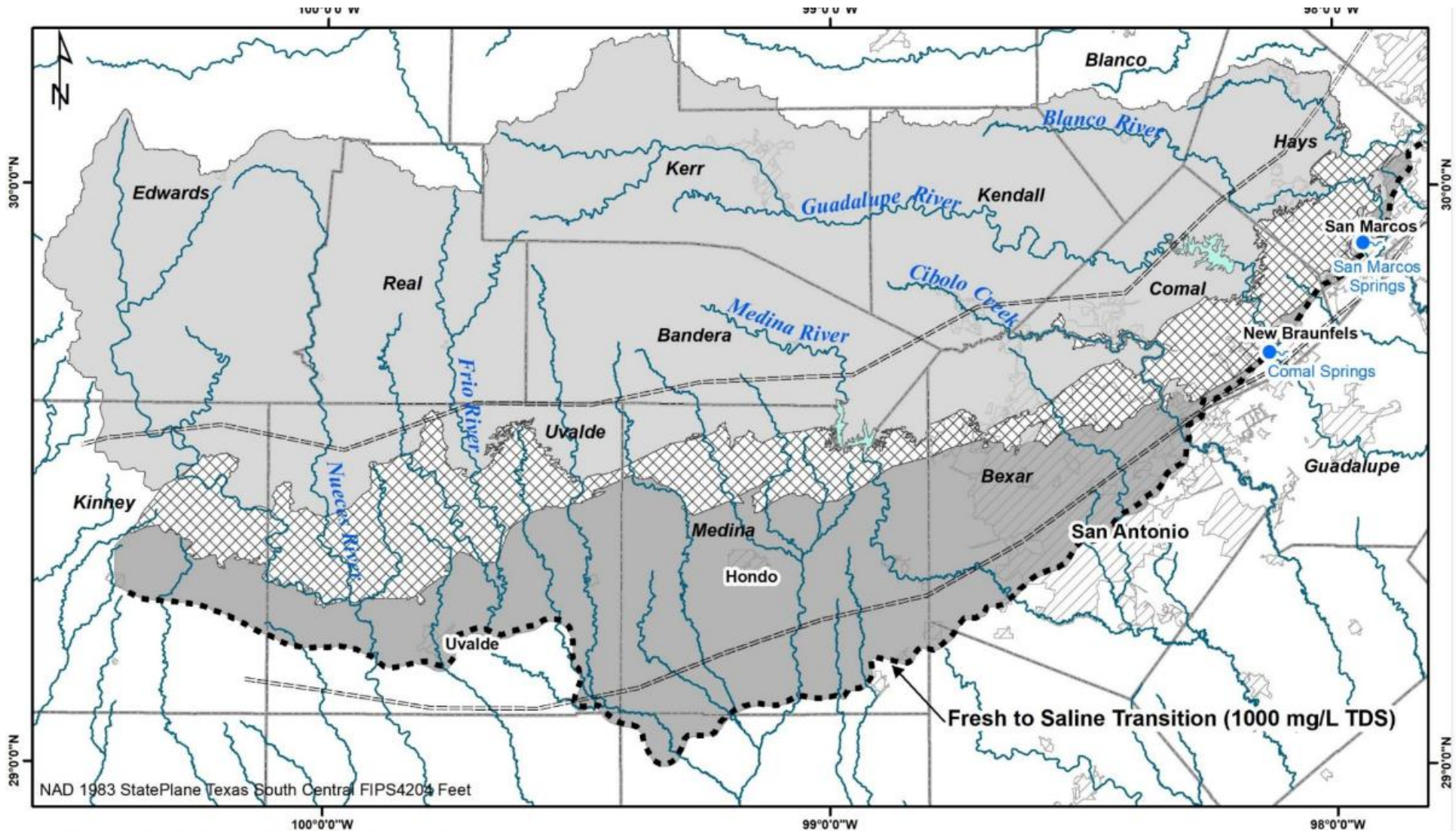
Photo Credit: Scott Bauer

Texas Hill Country



hillcountryalliance.org





Edwards Aquifer San Antonio Segment

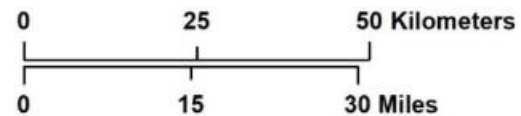
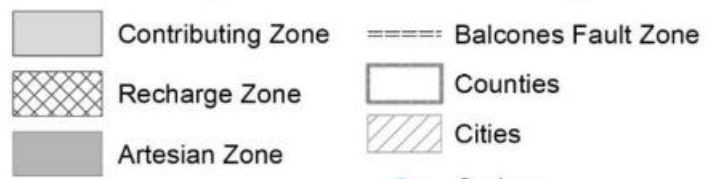


Photo Credit: Paul Bertetti, Edwards Aquifer Authority

KARST!





Source: Bamberger Ranch

What we'll cover

- Basics of Texas Water Law
- Background: Hill Country Hydrology
- **Current Challenges for Hill Country Water Resources**
- Solutions?

Challenge #1: Growth

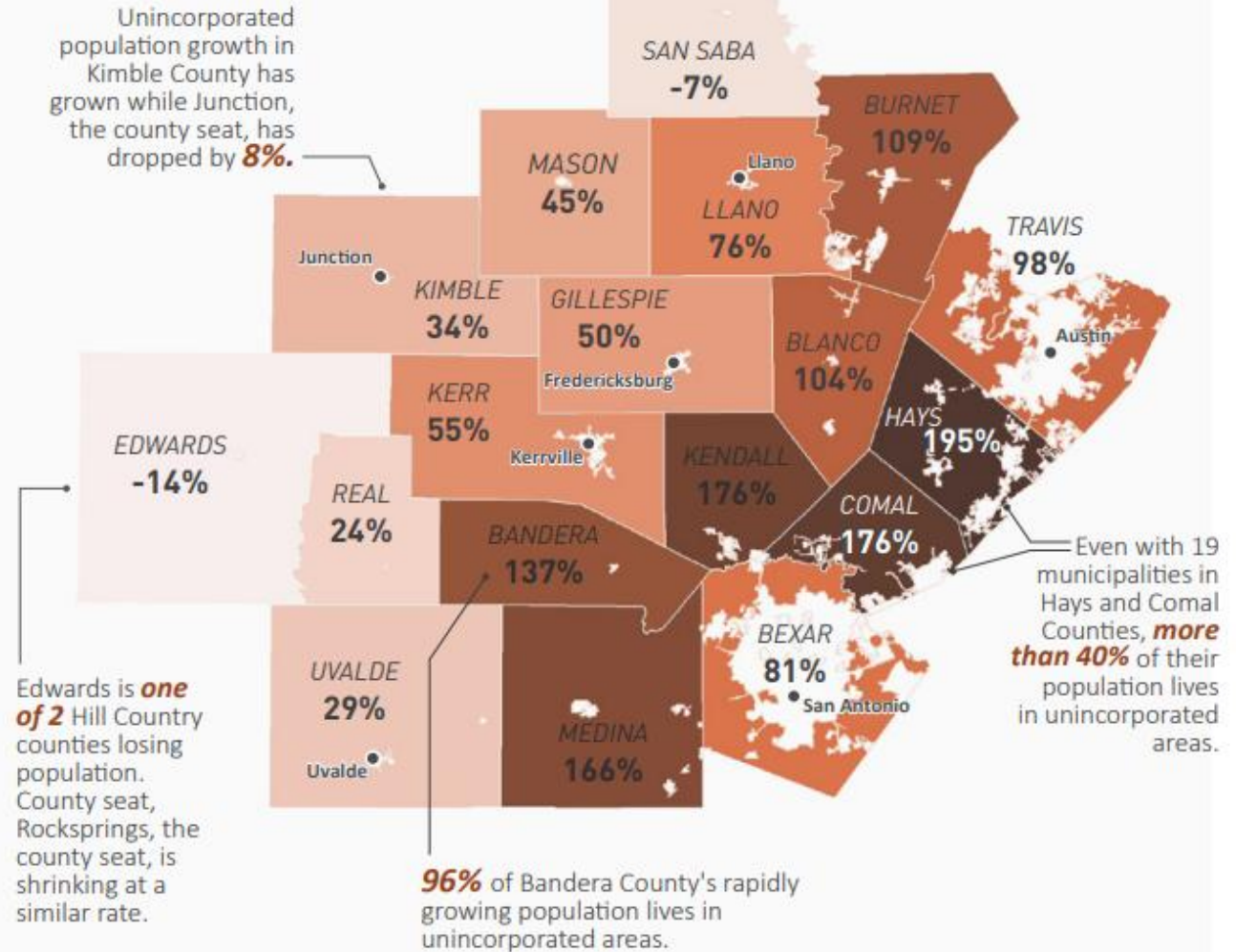
Since 1990, the population of the unincorporated Hill Country has more than doubled.

State of the Hill Country Report
Published: Spring 2022

POPULATION GROWTH IN UNINCORPORATED AREAS, 1990 - 2020

0 20 mi.

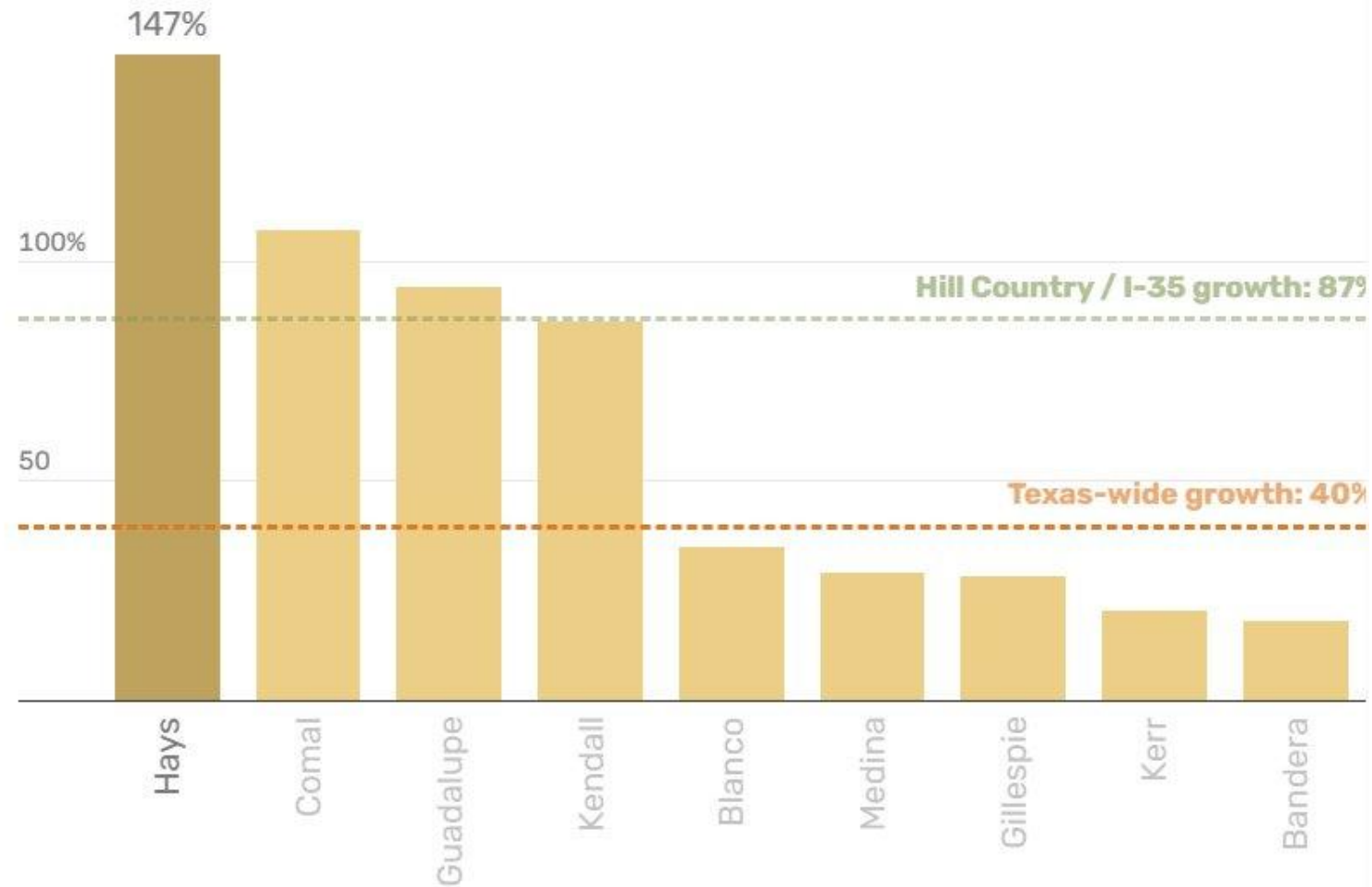
The Hill Country population in unincorporated areas has grown by **103%** since 1990. **Darker shades** indicate faster growth rates by county.



White spaces indicate incorporated areas.

Strong population growth in Hill Country and I-35 corridor

Population change, 2000 – 2020



Source: *San Antonio Express News*, Satellite data shows quickest developing areas in the Texas Hill Country, I-35 corridor, May 2024

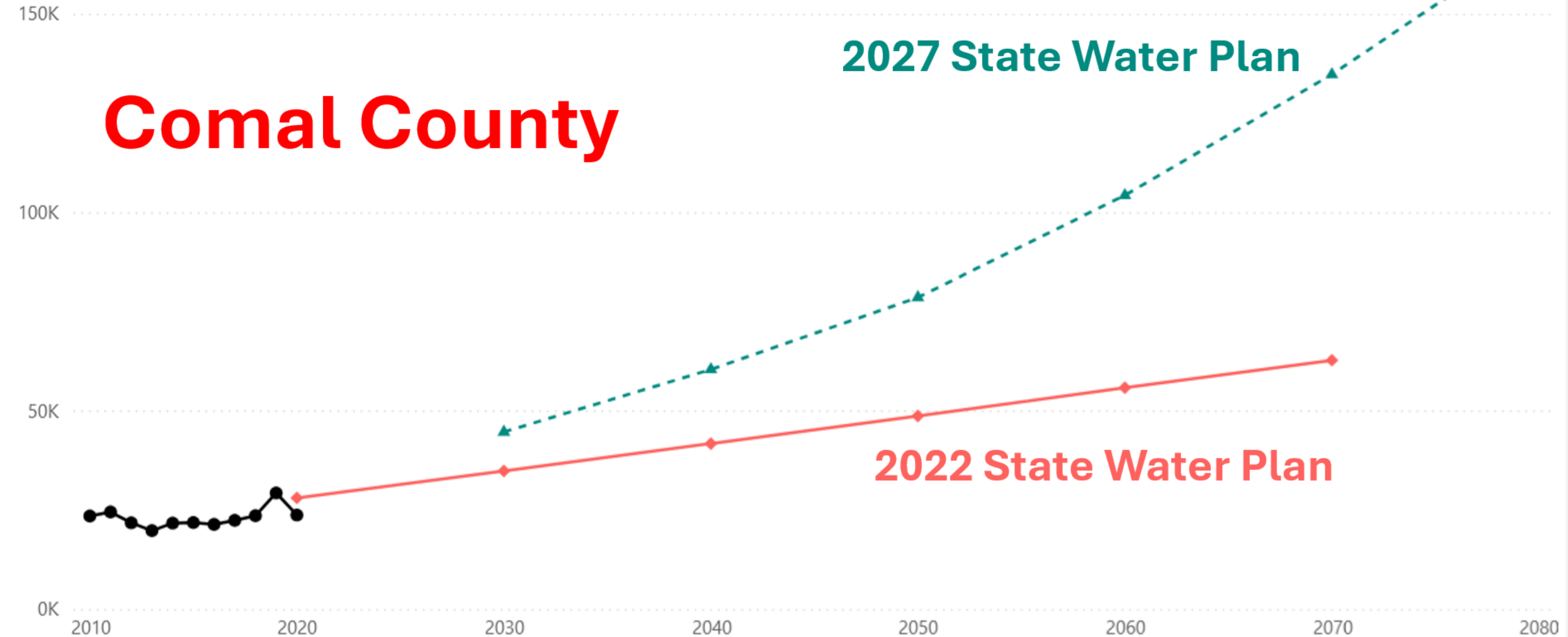
Historical Net Use and Demand Projections (acft)

Dataset ● Water Use Survey Net Use ◆ 2022 State Water Plan ▲ Board-Adopted Projections

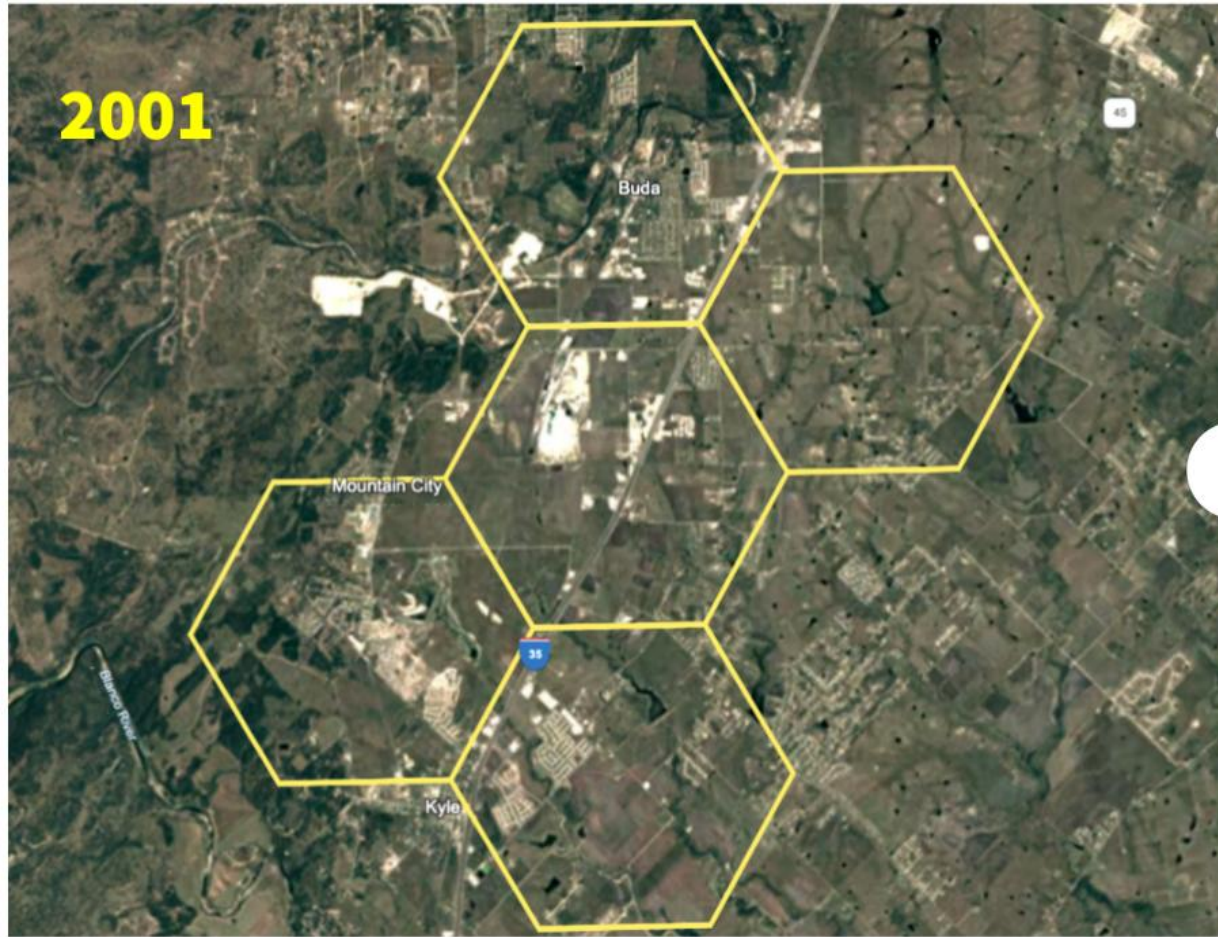
Comal County

2027 State Water Plan

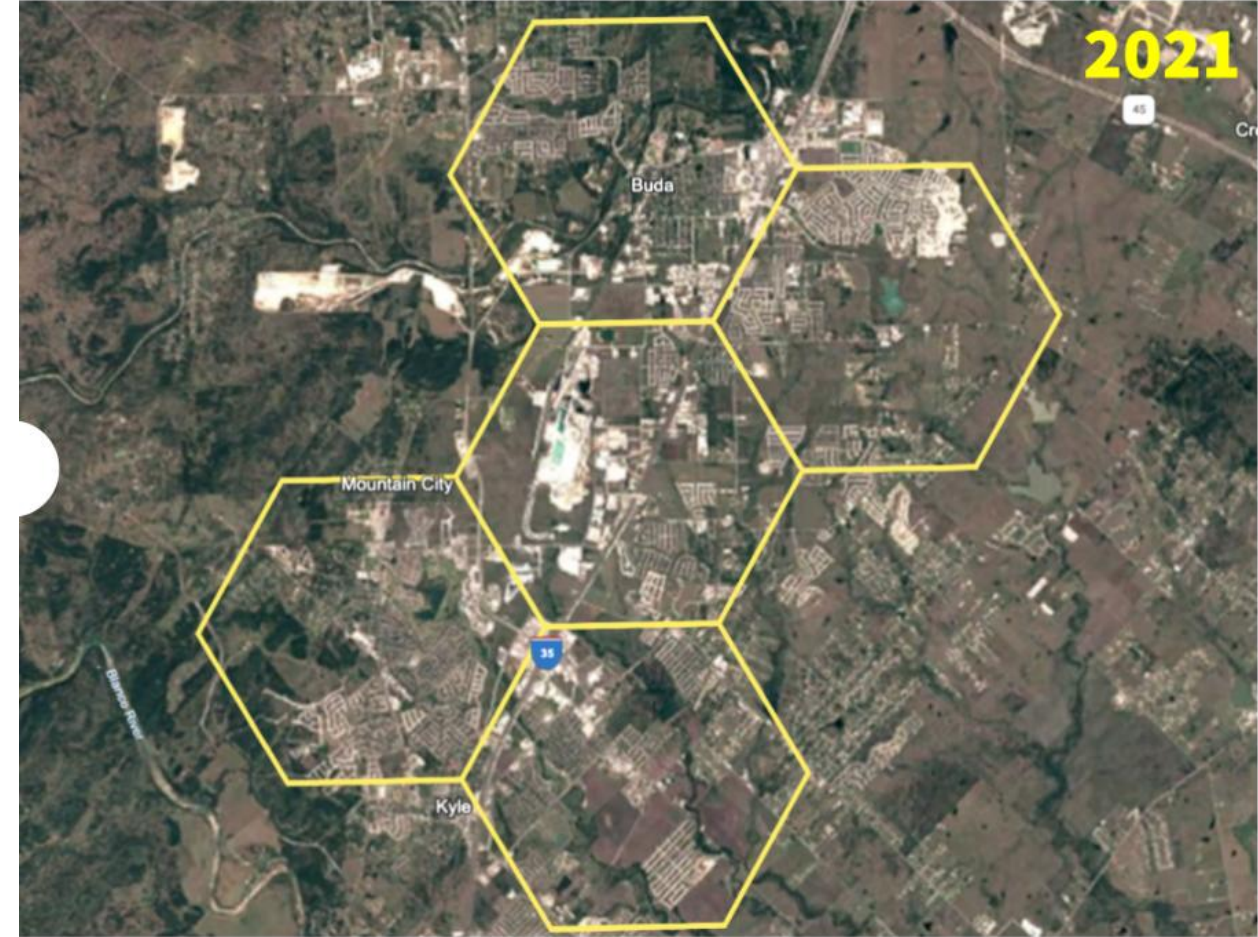
2022 State Water Plan



Buda and Kyle



Source: Landsat7, Landsat8



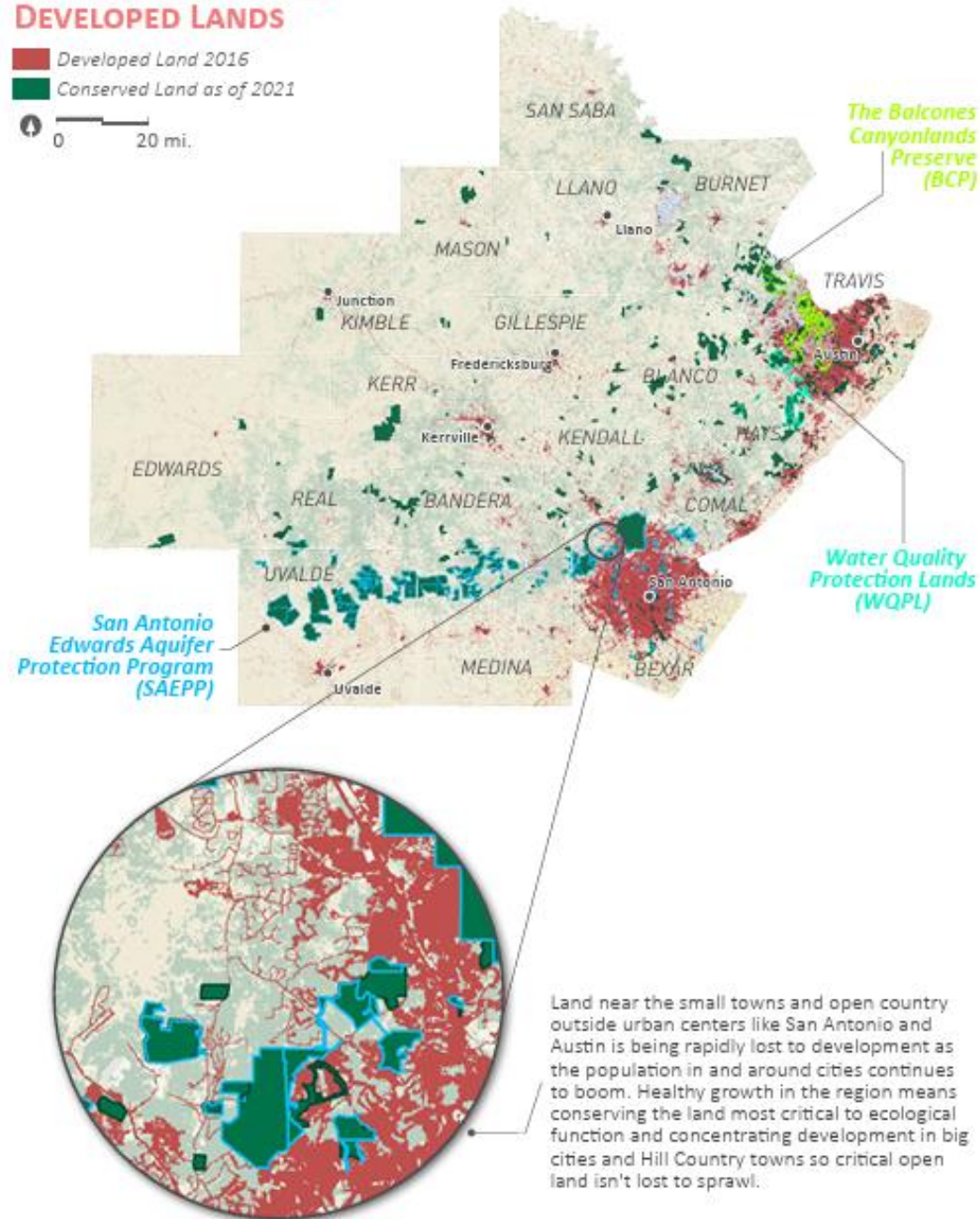
Source: Landsat7, Landsat8

Source: *San Antonio Express News*, Satellite data shows quickest developing areas in the Texas Hill Country, I-35 corridor, May 2024

CONSERVED LANDS VS. DEVELOPED LANDS

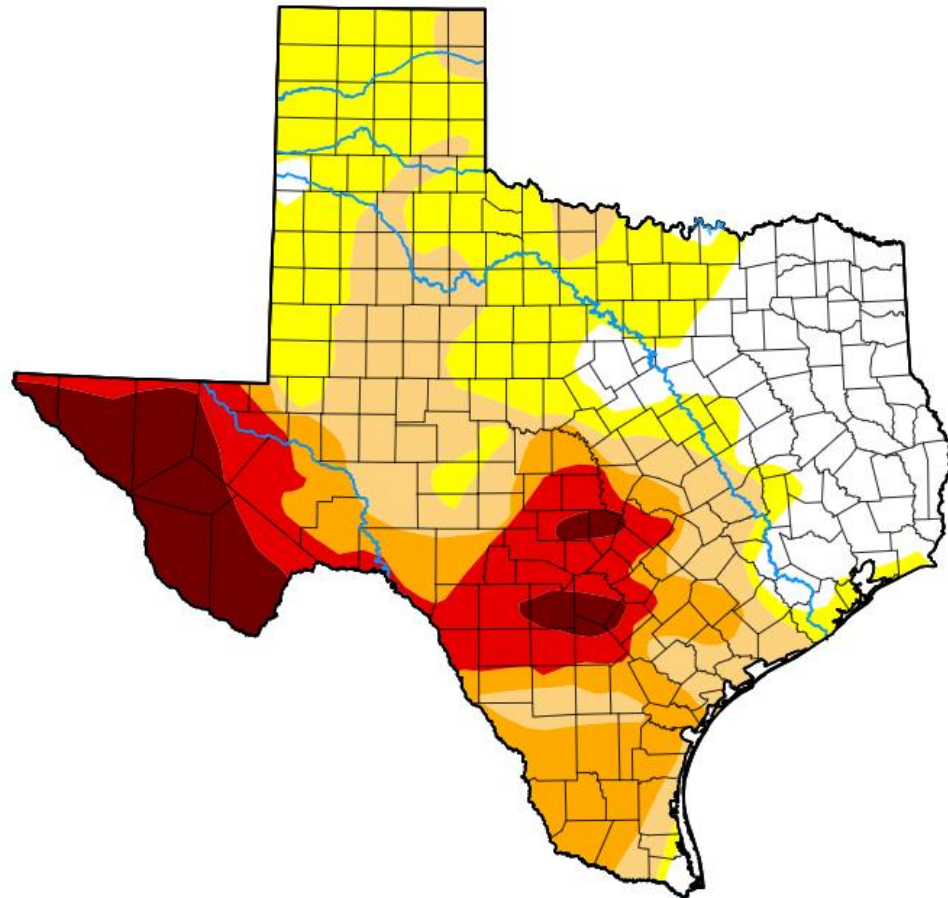
Developed Land 2016
Conserved Land as of 2021

0 20 mi.



Challenge #2: Drought

Drought



Map released: Thurs. March 13, 2025

Data valid: March 11, 2025 at 8 a.m. EDT

Intensity

- None
- D0 (Abnormally Dry)
- D1 (Moderate Drought)
- D2 (Severe Drought)
- D3 (Extreme Drought)
- D4 (Exceptional Drought)
- No Data

Authors

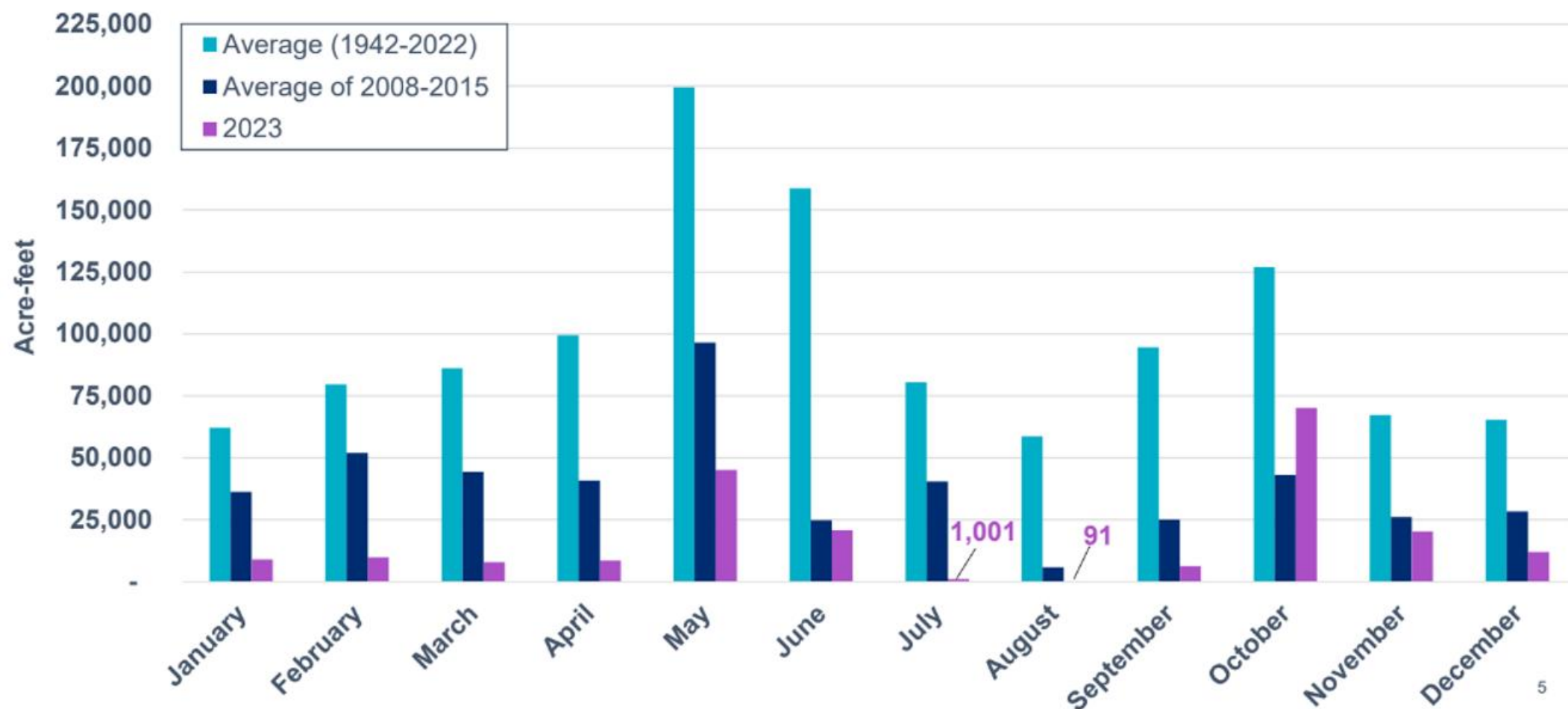
United States and Puerto Rico Author(s):

[Richard Tinker](#), NOAA/NWS/NCEP/CPC

Pacific Islands and Virgin Islands Author(s):

[Brad Rippey](#), U.S. Department of Agriculture

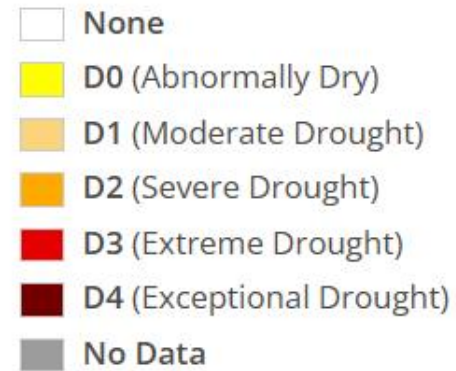
Water Flowing Into Lakes Buchanan and Travis



Map released: Thurs. October 16, 2025

Data valid: October 14, 2025 at 8 a.m. EDT

Intensity



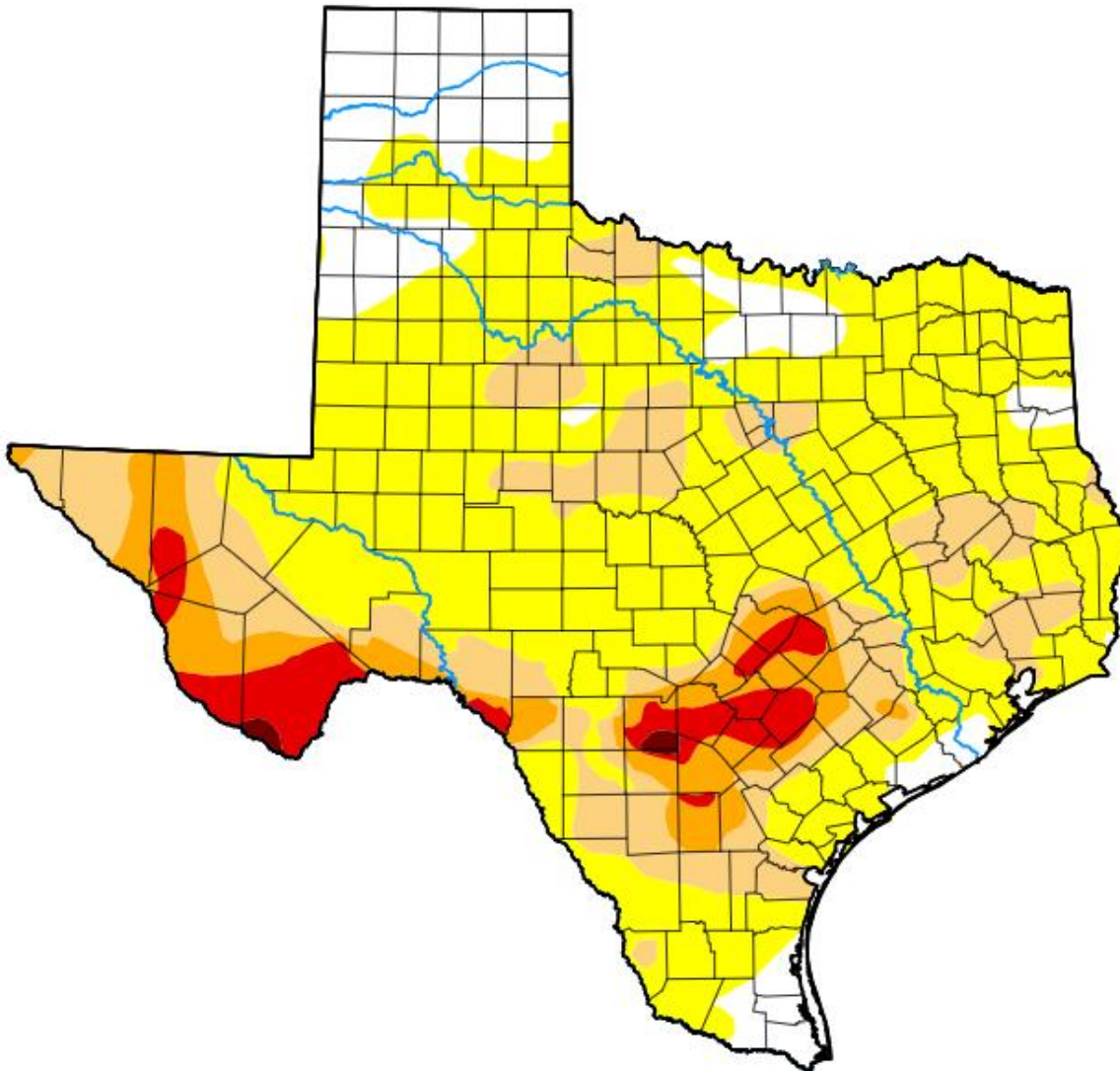
Authors

United States and Puerto Rico Author(s):

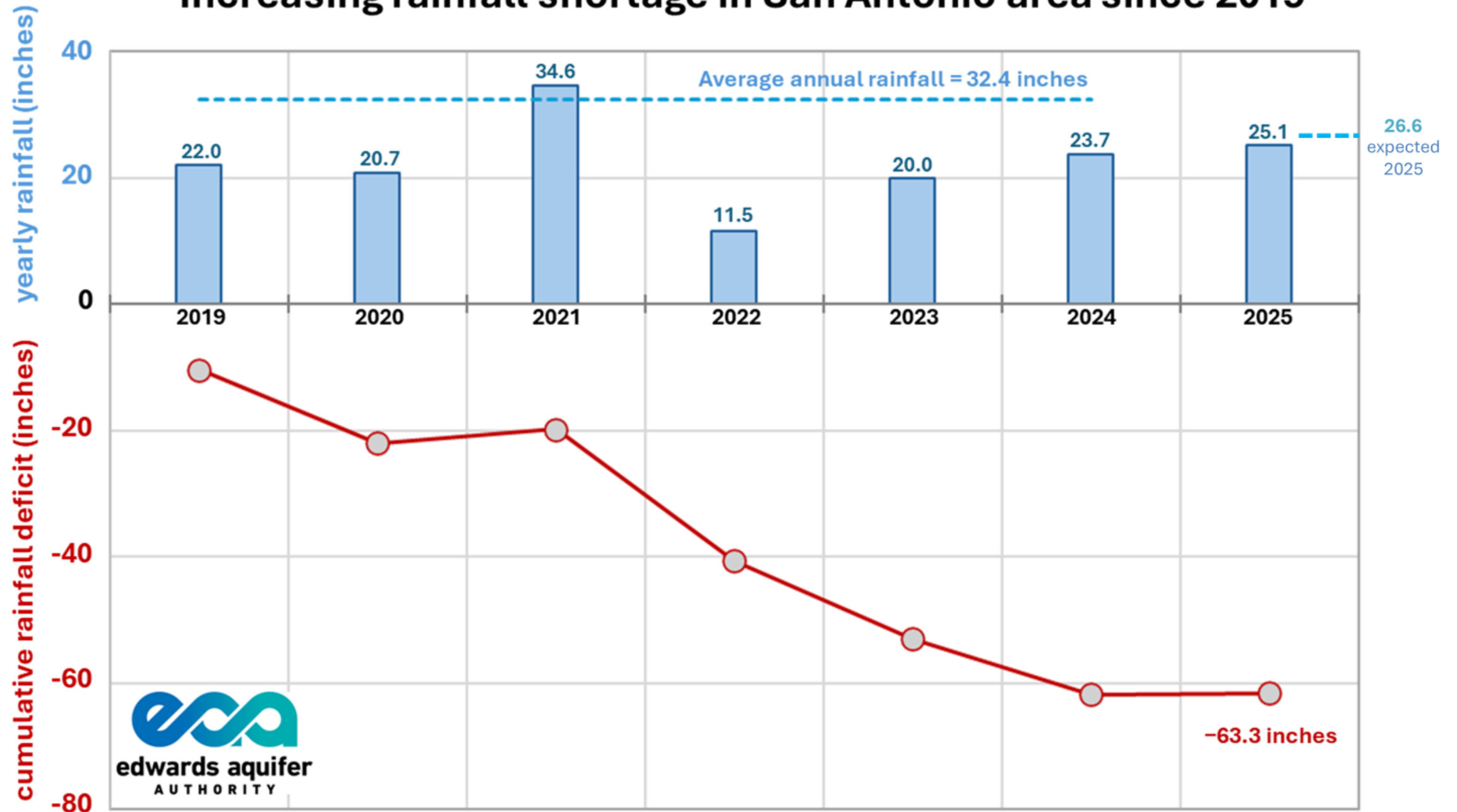
[Richard Tinker](#), NOAA/NWS/NCEP/CPC

Pacific Islands and Virgin Islands Author(s):

[Tsegaye Tadesse](#), National Drought Mitigation Center



Increasing rainfall shortage in San Antonio area since 2019



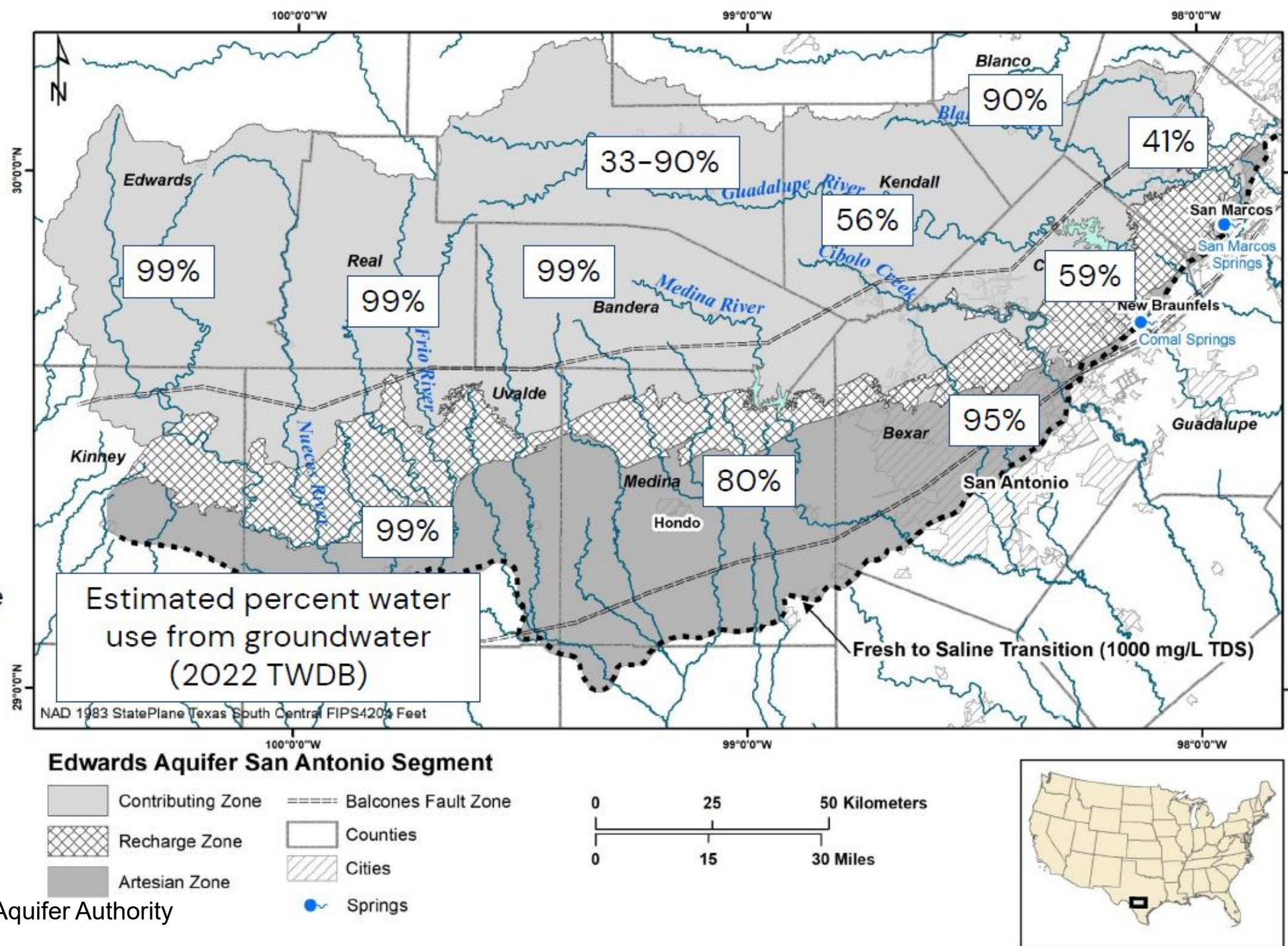
Index Well (J-17) for San Antonio pool of the Edwards Aquifer



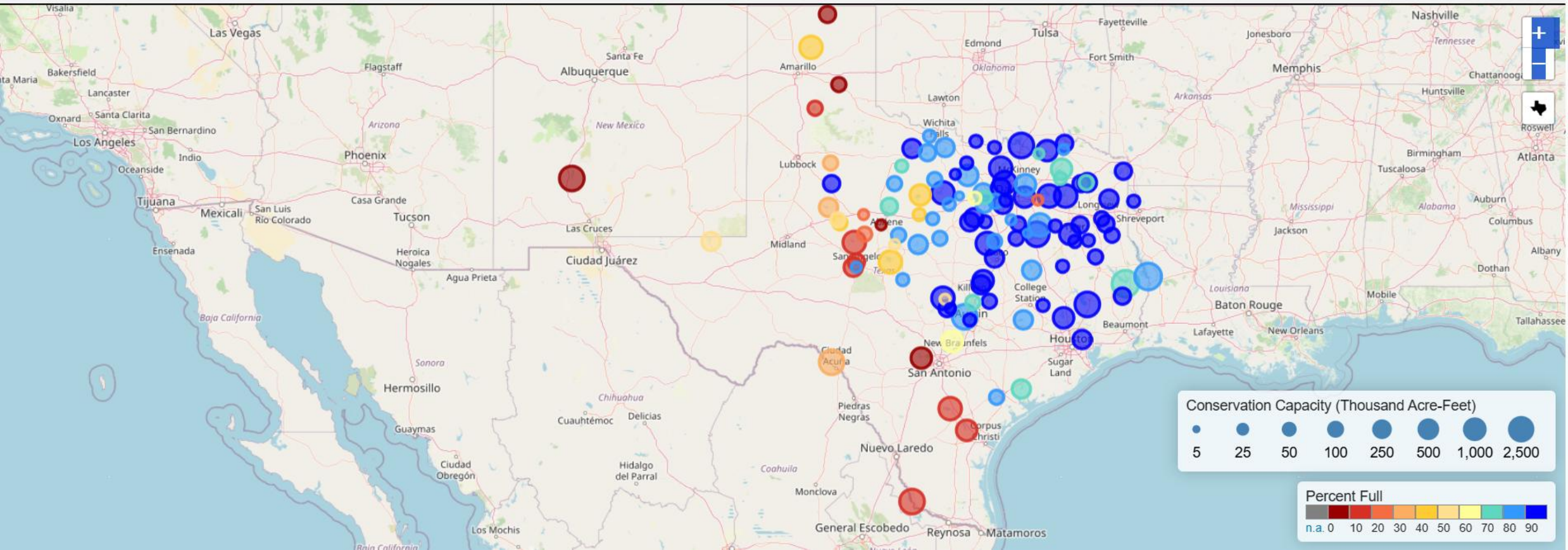
Source: Edwards Aquifer Authority

Aquifers are extremely important water supplies for the region

- Both the Trinity and Edwards aquifers are heavily used
- Surface water sources also rely on groundwater for much of baseflow
- Many alternative supplies also include groundwater sources (e.g., Carrizo-Wilcox)



Texas Reservoirs: Monitored Water Supply Reservoirs are 73.9% full on 2025-10-22



Challenge #3: Flash Floods



Source: Bamberger Ranch

Credit:
UGRA

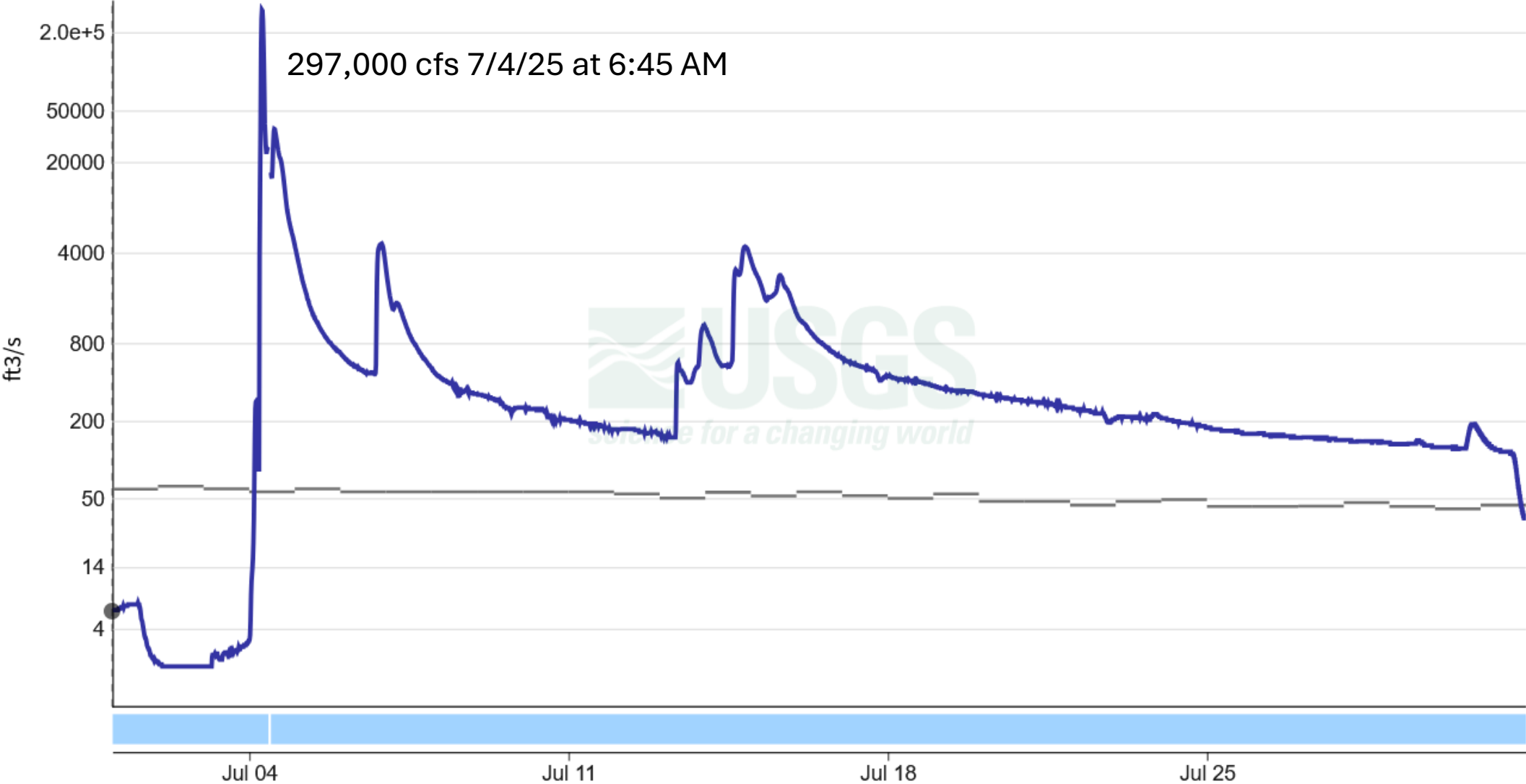


Credit:
UGRA

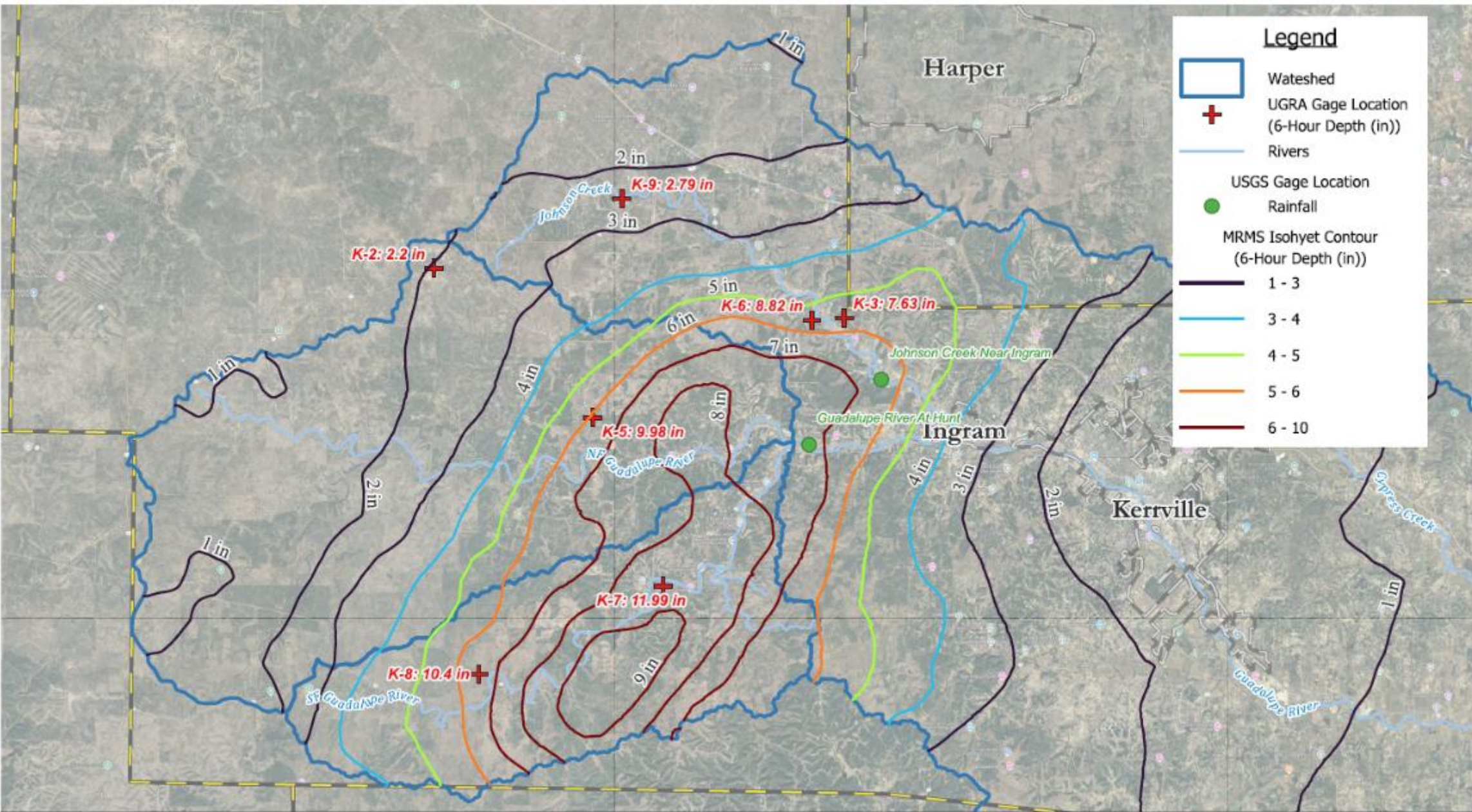


Credit:
UGRA

- using custom time span -
July 1, 2025 - July 31, 2025
Discharge, cubic feet per second



Credit:
UGRA



Historic Floods

- **Hunt**

1. 37.51 feet on 7/4/2025*
2. 36.60 feet on 7/2/1932
3. 28.40 feet on 7/17/1987
4. 23.50 feet on 8/2/1978
5. 22.80 feet on 10/19/1985

- **Kerrville**

1. 39.00 feet on 7/2/1932
2. 37.72 feet on 7/17/1987
3. 34.29 feet on 7/4/2025*
4. 17.93 feet on 11/23/2000
5. 17.73 feet on 10/28/1996



Challenge #4: Wastewater



Frio River
Photo Credit: Jordan Moore

Figure 1. Pristine Stream Watersheds



Protecting Texas by
Reducing and
Preventing Pollution

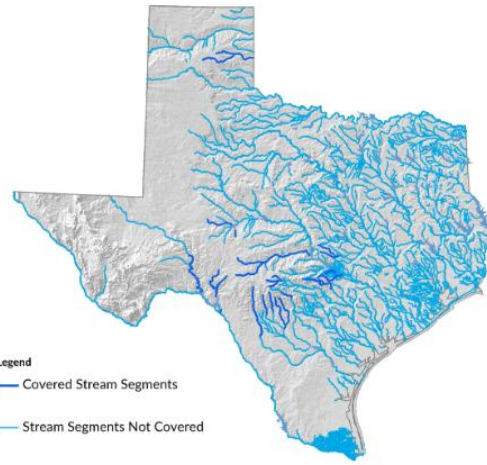
Texas Commission on Environmental Quality
Water Quality Assessment
Mail Code 150
Austin, Texas 78711-5087

- Town
- Stream Segment
- North Fork Red River Watershed
- Forks of San Gabriel River Watershed
- Llano River Watershed
- Concho River Tributaries Watershed
- Onion Creek Watershed
- Barton Creek Watershed
- Blanco River Watershed
- Upper Guadalupe River Watershed
- Medina River Watershed
- Upper Nueces River Watershed
- Frio River Tributaries Watershed
- Rio Grande Tributaries Watershed



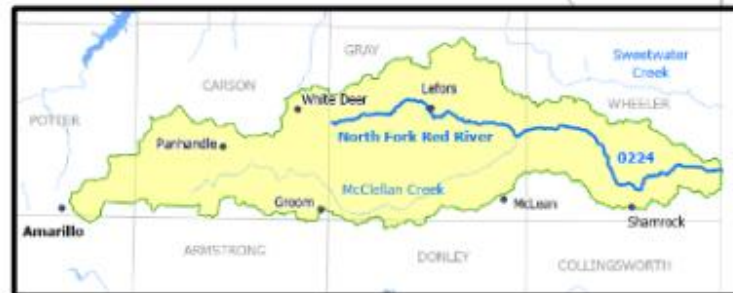
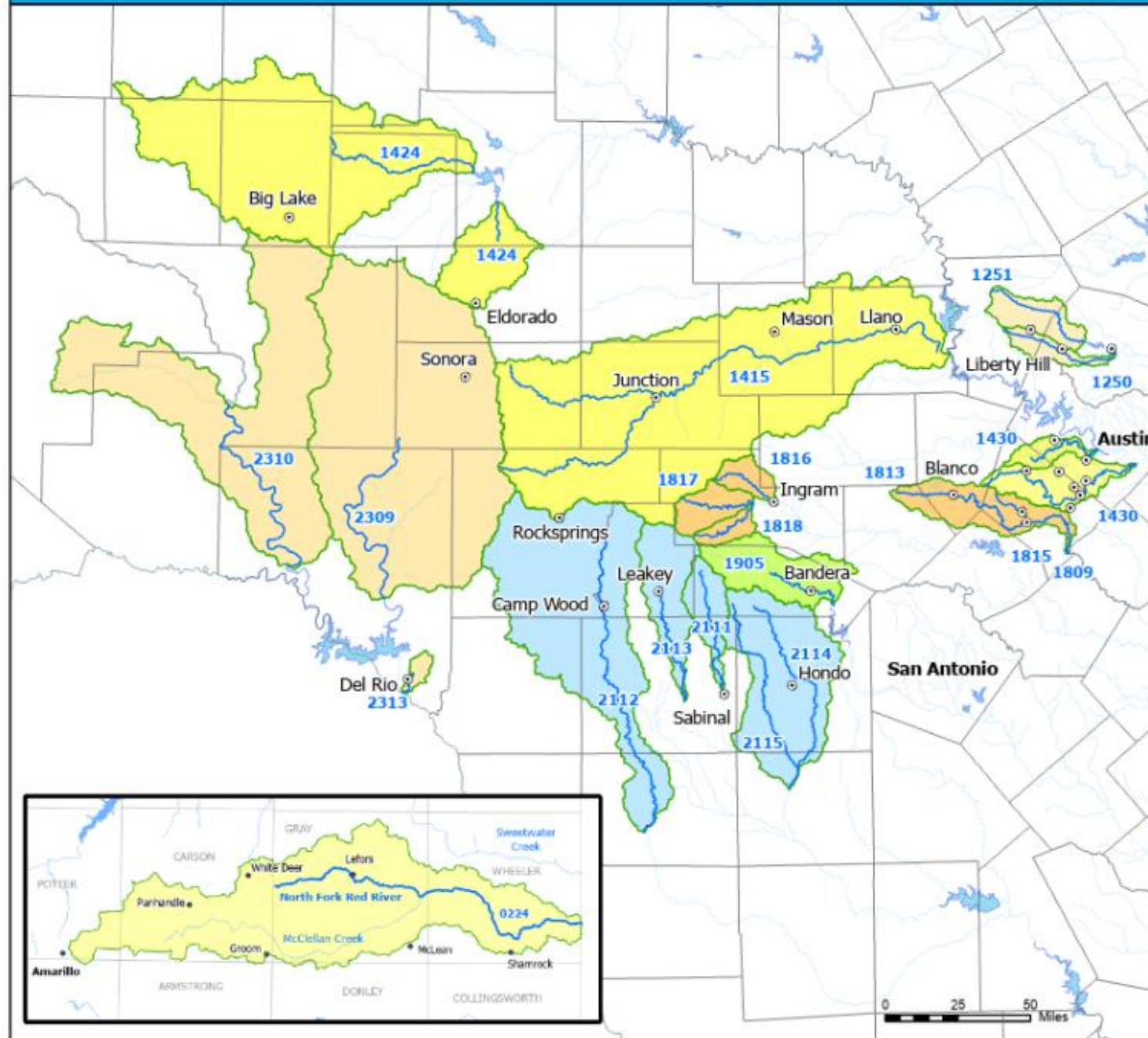
Map Created on: 6/27/2022

This map was generated by the Water Quality Assessment Team of the Texas Commission on Environmental Quality. This product is for informational purposes and may not have been prepared for or be suitable for legal, engineering, or surveying purposes. It does not represent an on-the-ground survey and represents only the approximate relative location of property boundaries. For more information concerning this map, contact the Water Quality Division at (512) 239-4671.



- Legend
- Covered Stream Segments
- Stream Segments Not Covered

Source: TCEQ Surface Water Quality Monitoring Data, Selected Segments (Exhibit B).
Map by Robin Gary, WQWA, 2/10/2022





*Algae bloom in South San Gabriel River downstream of the Liberty Hill wastewater plant
(Courtesy Save Barton Creek Association)*



'Not in my water faucet:' Residents step up fight against proposed Guajolote Ranch wastewater plant

Elena Bruess, San Antonio Express-News

April 19, 2023 | Updated: April 19, 2023 7:34 p.m.

Gift this article



NEWS // TEXAS HILL COUNTRY

Critics set to push back against Comal County project that calls for 1,400 homes, wastewater plant

The Texas Commission on Environmental Quality is holding a public hearing Thursday to get community feedback on the proposal.

Ricardo Delgado, Barry L. Harrell, San Antonio Express-News

June 6, 2023 | Updated: June 6, 2023 5:41 p.m.

Gift this article



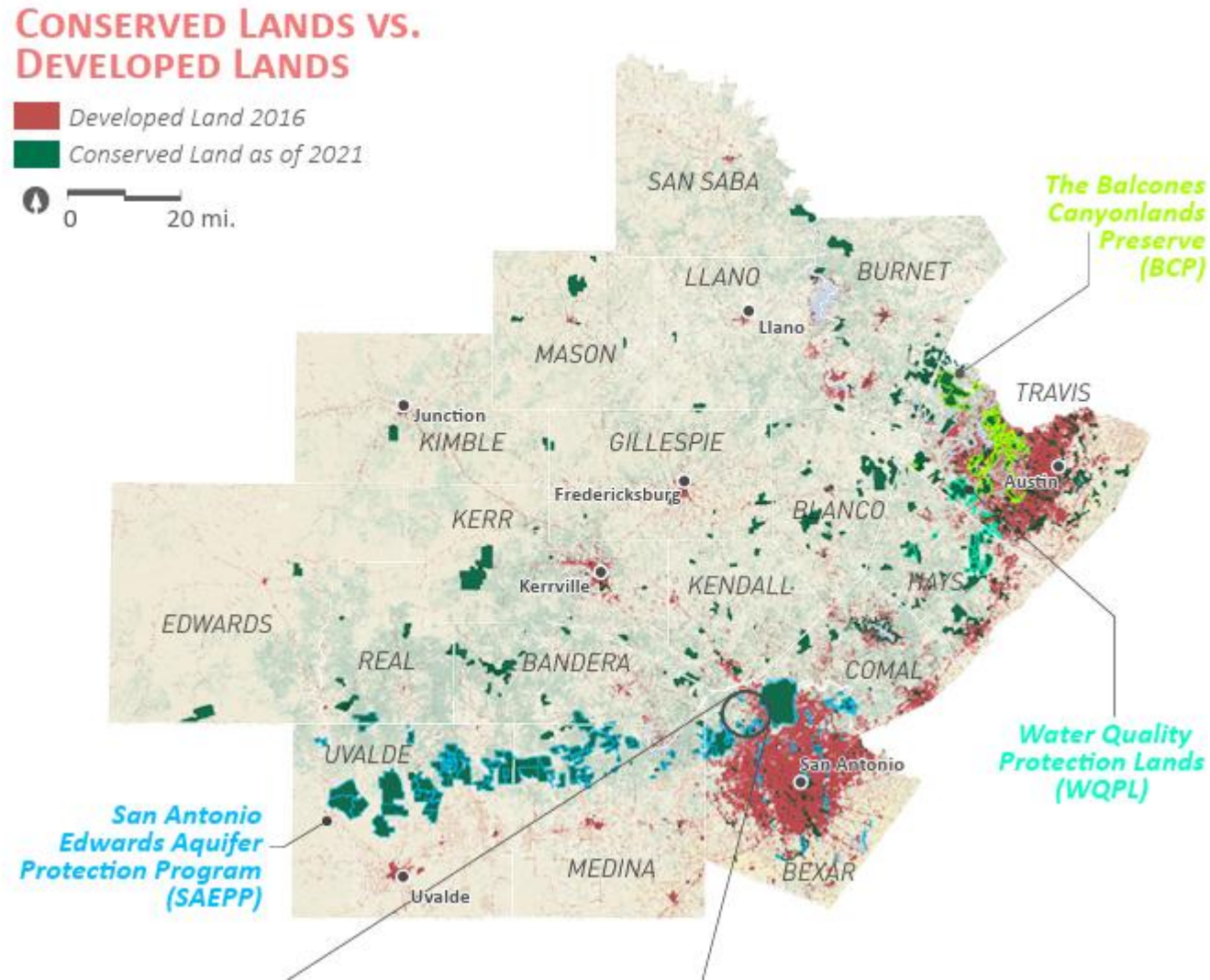
Challenge #5: Local regulators have limited tools

- GCDs must honor that groundwater is a private property right.
- Counties can't do zoning or regulate impervious cover.

What can we do about these challenges?

1. Conserve & Restore the Landscape.

21



ABOUT PROPOSITION A





HILLSIDE STEWARDSHIP LANDOWNER WORKSHOP

Join us in the field for a hands-on workshop to learn and use low-cost, low-tech methods for enhancing land health. **Bring your work gloves!** During this field day, we will build log and rock structures to mitigate erosion, enhance drought and flood resilience, and increase plant production.

WHERE: PURE PASTURES
RANCH, CANYON LAKE, TX

WHEN:
SATURDAY | MAY 31, 2025
9:00 AM - 2:00 PM

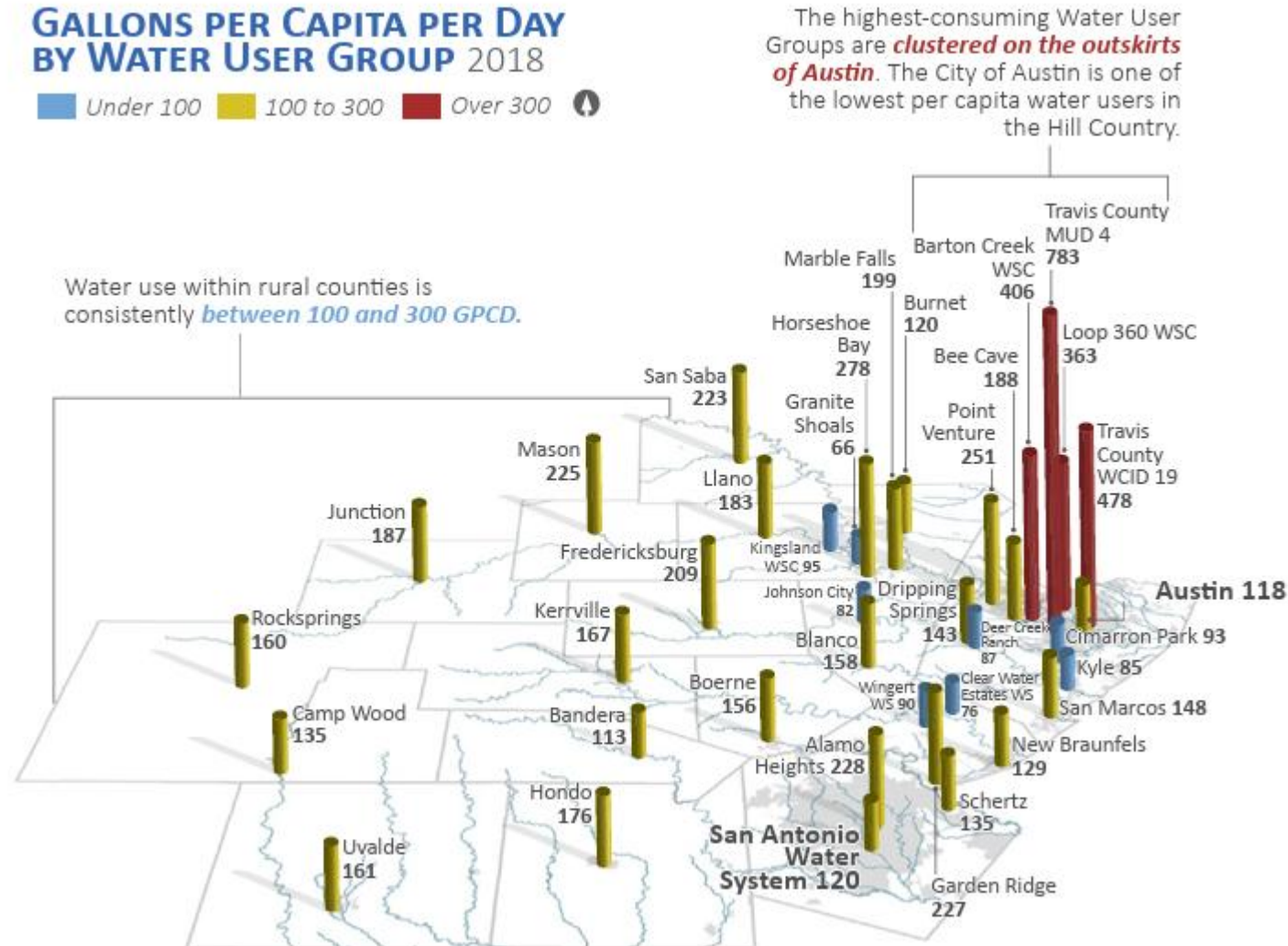
COST: \$30 - LUNCH
(LOCAL, GRASS-FED BEEF
BURGERS), SNACKS,
DRINKS & EDUCATIONAL
MATERIALS INCLUDED

SPACE IS LIMITED.

2. Conserve water.

GALLONS PER CAPITA PER DAY BY WATER USER GROUP 2018

Under 100 100 to 300 Over 300



Water managers estimate that 60-70% of potable water goes to LANDSCAPING in the summer!

Rainwater Harvesting in Central Texas

A Practical Guide

Rainwater harvesting gives Texans a reliable way to conserve groundwater and supplement their water supply. This guide shows how to capture and use rain for everything from gardening to drinking.

5 Key Benefits of Rainwater Harvesting

1. RELIABILITY

A 2,000 sq ft roof can collect 40,000 gallons with a 32" annual rainfall. Unlike wells, rainwater systems give homeowners independent control and closer monitoring of their own supply—which is vital during droughts.

2. COST CONTROL

As municipal water prices rise, collecting free rainwater can save thousands of dollars over time. You also avoid the cost of drilling a new or deeper well when supplies run low.

3. WATER QUALITY

Rainwater is clean, soft, and mineral-free, leaving no residue on plumbing, hair, or clothes—unlike groundwater, which can be very hard.

4. EASE OF TREATMENT

Rainwater is simple to treat, and RWH systems are easy to clean and maintain—with plenty of experts available if you prefer not to install or maintain it yourself.

5. ENVIRONMENTAL IMPACT

RWH reduces run-off, erosion, and contamination from sediments, fertilizers and pesticides. It also prevents flooding, transforming stormwater from a hazard into a valuable water source.

WHAT IS RAINWATER HARVESTING?

Rainwater harvesting is the practice of collecting, storing, and using rain that falls on rooftops or other surfaces. This water can be used for irrigation, livestock, or even household uses—including drinking—when properly filtered and disinfected. Systems range from simple barrels for gardening to fully integrated potable systems for entire homes.

WHY HARVEST RAINWATER IN CENTRAL TEXAS?

Central Texas is experiencing more and more frequent droughts, rapid population growth, and an increasingly stressed and limited groundwater supply. In rural areas, residents often depend on wells that are unable to recharge quickly, may have poor water quality, and can be at risk of drying up entirely. **Fortunately, the region typically receives 25–35 inches of rainfall per year—enough to supply a household if captured and stored effectively.** Rainwater harvesting turns unpredictable storms into a reliable water source.

Feature	20,000-Gallon Rainwater System	Drilled 450' Well System
Initial Cost	\$24k-\$35k*	\$50k-70k+ (deeper = more \$)
Reliability	High (with good design)	Variable (risk of going dry)
Water Quality	High, easy to treat	May require advanced treatment or softener
Maintenance	Low (annual UV light changes and quarterly filter changes)	Moderate (pump, testing)
Permitting	Simple local codes	May require well permits

*2025 cost estimates



Image Source: Harvest Rain

MODEL LANGUAGE FOR HOAs IN THE TEXAS HILL COUNTRY

A practical guide for protecting and preserving water resources, native landscapes, and night skies



3. Consider site-generated supplies.

BLUE HOLE PRIMARY SCHOOL CASE STUDY

Strategies:

- Rainwater Harvesting & AC Condensate Capture
- Dual plumbing
- Green stormwater infrastructure
- Onsite wastewater treatment – reuse for irrigation

Benefits:

- Save water & money
 - Projected to reduce use of the Trinity Aquifer by 90 percent compared to neighboring schools
 - Projected to save \$800,000 over 30 years in utilities
- Put off infrastructure expansion
- Protect environment and community



4. Work with the legislature to protect our natural resources.

In booming Central Texas, wastewater is polluting rivers and streams

A bill in the Legislature would protect the last 21 pristine watersheds in Texas. But for years, previous attempts have been defeated by powerful homebuilders.

BY DYLAN BADDOUR, [INSIDE CLIMATE NEWS](#)

APRIL 28, 2025, 5:00 A.M. CENTRAL

REPUBLISH ↗ SHARE



Source: [Texas Tribune](#)

WHAT PROPOSITION 4 DOES



Repair Leaks

Fixing pipes to stop losing billions of gallons yearly.



Ensure Safety

Cleaner, more reliable water with fewer boil notices.



Support Growth

Securing more water supply for Texas jobs, families, and businesses.



Protect Resources

Conserving rivers, springs, and aquifers for generations.



What YOU can do

- Learn about Prop 4 and make a plan to vote
- If you water your landscape and don't already harvest rain, explore if that might be an option for you.
- If you're in an HOA, look at your Landscape Guidelines. If there's an opportunity to improve them so that they might better promote water-wise landscapes, get in touch!
- Join [our newsletter](#) to stay informed on Hill Country Water News.

An underwater photograph showing a dense thicket of reeds or grasses. Sunlight filters through the water from the upper right, creating a bright, hazy glow and illuminating the green and brown stalks of the plants. The water has a slightly greenish tint.

Questions?

Marisa@HillCountryAlliance.org

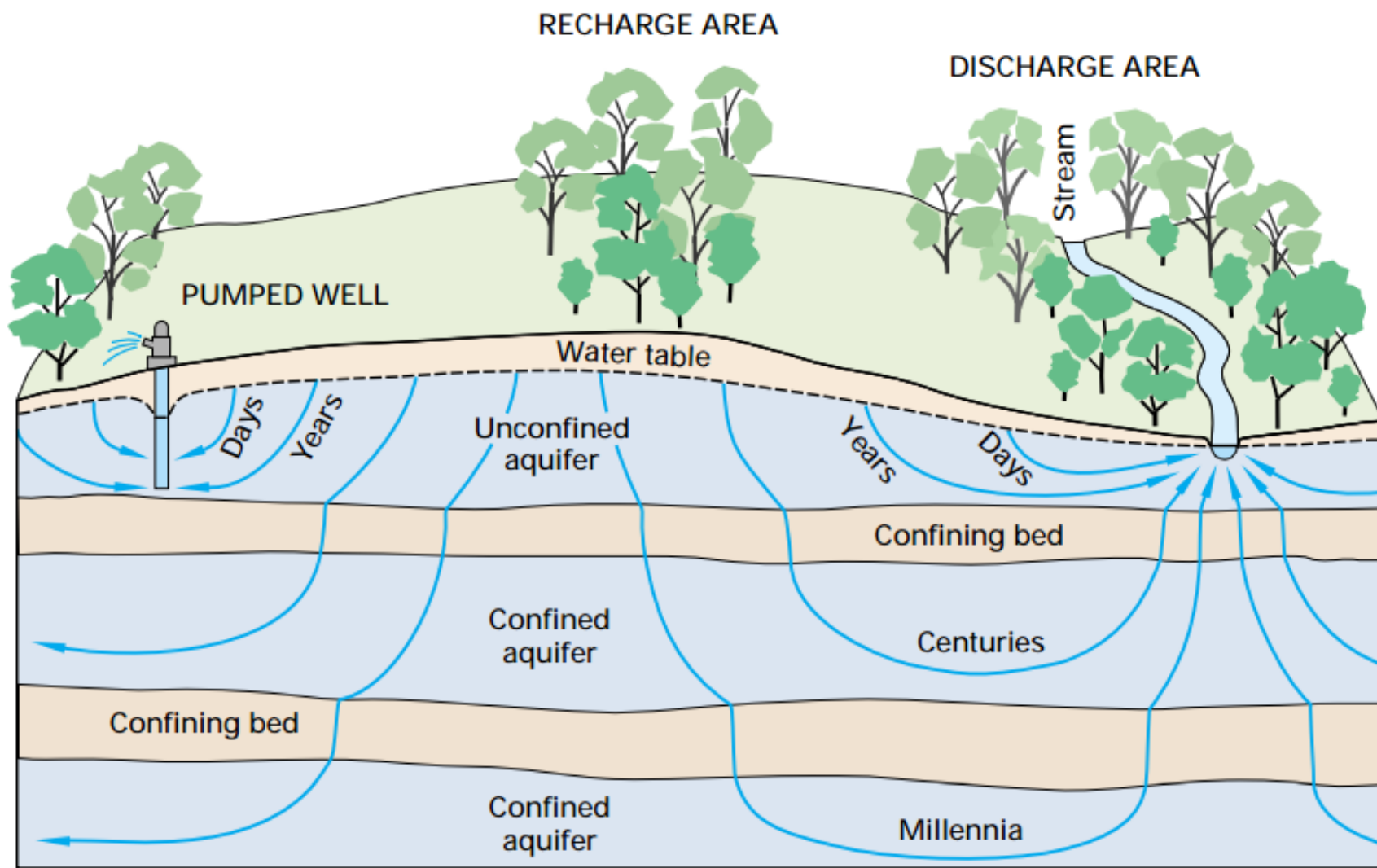
Hillcountryalliance.org/onewater

My goal is for you to understand the basics of water in the Hill Country so you can become better advocates for sustainable water practices (and policy) in your community and the state.

DIRT & ROCKS



An aquifer is a **geologic media** that can yield **economically usable** amounts of water



Water budgets

